

**CITY OF GREENFIELD  
CALIFORNIA**

FINANCIAL STATEMENTS  
June 30, 2021

**CITY OF GREENFIELD**

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June 30, 2021

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## FINANCIAL SECTION



## INDEPENDENT AUDITORS' REPORT

City Council of the City of Greenfield  
Greenfield, California

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Greenfield, as of and for the fiscal year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles general accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Greenfield, as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof, for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 11, the budgetary information on pages 55 through 61, the schedule of proportionate share of net pension liability on page 62, and the schedule of pension contributions on page 63, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries of the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Greenfield's basic financial statements. The combining nonmajor governmental funds financial statements and combining fiduciary funds financial statements are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The combining nonmajor funds financial statements and combining fiduciary funds financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor funds financial statements and combining fiduciary funds financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated July 6, 2023, on our consideration of the City of Greenfield's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*Moss, Remy & Haugheim LLP*

Santa Maria, California  
July 6, 2023



MANAGEMENT'S DISCUSSION AND ANALYSIS  
Fiscal Year Ended June 30, 2021

## **Introduction**

In accordance with Governmental Accounting Standards Board (GASB) Statement No. 34, management of the City of Greenfield (the City) provides the following narrative overview and analysis of the City's financial activities for the fiscal year ended June 30, 2021. We encourage readers to review this discussion and analysis in conjunction with the City's basic financial statements and the accompanying notes to the financial statements, which are available at City Hall and on the City's website ([www.ci.greenfield.ca.us](http://www.ci.greenfield.ca.us)).

## **Financial Highlights**

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at fiscal year end June 30, 2021 by \$71,102,168. This represents a decrease of \$1,429,622 from the prior fiscal year.
- As of June 30, 2021, the City's governmental funds reported combined ending fund balances of \$24,289,405. This represents an increase of \$2,225,811 from the prior fiscal year.
- As of June 30, 2021, the unassigned fund balance for the General Fund was \$4,311,450 or 47% of total General Fund expenditures.
- The City employs Governmental Accounting Standards Board Statement No. 68, "*Accounting and Financial Reporting for Pensions*" (GASB 68) and Governmental Accounting Standards Board Statement No. 71, "*Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement 68*" (GASB 71). As a result, the City's net pension liability was \$5,627,600.
- The City adopted Governmental Accounting Standards Board Statement No. 72, "*Fair Value Measurement and Application*" (GASB 72). As of June 30, 2021, the City held investments with Level 1 inputs valued at \$2,399,120.

## **Overview of the Financial Statements**

Management's discussion and analysis is intended to serve as an introduction to the City's basic financial statements, which includes three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

### **Government-wide Financial Statements**

The Government-wide Financial Statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. These statements present governmental activities and business-type activities separately and contain all assets of the City as well as all liabilities (including long-term debt). In addition, certain eliminations, as prescribed by GASB Statement No. 34, have occurred with regard to interfund activity, payables and receivables.

The *Statement of Net Position* presents information on all of the City's assets and liabilities, and the difference between the two is reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Greenfield is improving or deteriorating.

The *Statement of Activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. In other words, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes; or earned, but unused vacation leave).



MANAGEMENT'S DISCUSSION AND ANALYSIS  
Fiscal Year Ended June 30, 2021

### **Overview of the Financial Statements** *(continued)*

The Government-wide Financial Statements characterize functions of the City that are principally supported by taxes and intergovernmental revenues as *governmental activities*, and other functions that are intended to recover all or a significant portion of their costs through user fees and charges as *business-type activities*. The governmental activities of the City include general government, public works, building and planning, parks and recreation, community development, public safety, and streets and roads. The business-type activities of the City include water and sewer utilities.

As required by accounting principles generally accepted in the United States of America, these financial statements present the financial activity of the City, which is the primary government. The City previously had a component unit (the Redevelopment Agency of the City of Greenfield) through January 31, 2012, for which the government was considered to be financially accountable. Effective February 1, 2012, Assembly Bill AB 1x26, as modified by the California Supreme Court, dissolved redevelopment agencies in California. All assets and liabilities were required to be transferred to the corresponding Successor Agency identified in each community. In Greenfield, the City became the Successor Agency and holds these assets and liabilities in Private Purpose Trust. See Note 15 (pages 52 and 53) in the Notes to the Financial Statements, for further details on the Successor Agency. The City has no component units that require discrete presentation in accordance with GASB Statement No. 14, as amended by GASB Statements No. 39 and No. 61.

The Government-wide Financial Statements can be found on pages 12 through 15 of this report.

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories of activities: governmental funds, proprietary funds, and fiduciary funds.

### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the Government-wide Financial Statements. However, unlike the Government-wide Financial Statements, Governmental Funds Financial Statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of Governmental Funds Financial Statements is narrower than that of Government-wide Financial Statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the Government-wide Financial Statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison of governmental funds to the governmental activities.

The City maintains multiple individual governmental funds. GASB Statement No. 34 requires the City's major funds be identified and presented separately in the Governmental Funds Financial Statements. Information for the General Fund is always considered to be a major fund and is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances. In addition to the General Fund, the Home Grant Fund, the Traffic Impact Fund, the General Facilities Impact Fund, the Housing Fund, the Supplemental Transaction and Use Tax Fund, the Fire Fund, and the Capital Projects Fund are reported as major funds. Data from the other (nonmajor) governmental funds are combined into a single, aggregated presentation in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances. Individual fund data for each of these nonmajor governmental funds are provided in the form of combining financial statements in the Supplemental Information section of this report. The Supplemental Information section can be found on pages 64 through 73 of this report.



MANAGEMENT'S DISCUSSION AND ANALYSIS  
Fiscal Year Ended June 30, 2021

**Overview of the Financial Statements** *(continued)*

The City adopts an annual appropriations budget for all of its governmental funds. A budgetary comparison statement has been provided in the Required Supplemental Information section, for the General Fund and for the six major special revenue funds. Required Supplemental Information for these major funds can be found on pages 55 through 61 of this report.

The basic Governmental Funds Financial Statements can be found on pages 16 through 21 of this report.

**Proprietary Funds**

Proprietary Funds Financial Statements provide the same type of information as the business-type activities in the Government-wide Financial Statements, but in more detail. The City maintains two proprietary funds, the Water Fund, and the Sewer Fund. These are also known as Enterprise Funds. Each proprietary fund is considered major and is presented individually in the fund financial statements.

The Proprietary Funds Financial Statements can be found on pages 23 through 26 of this report.

**Fiduciary Funds**

The City maintains two fiduciary funds, which are reported as Private Purpose Trust Funds, the Successor Agency Administrative Fund, and the Successor Agency Debt Service Fund. These funds are private-purpose trust funds of the City. The fiduciary funds financial statements can be found on pages 27 and 28 of this report.

**Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 29 through 53 of this report.

**Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain Required Supplemental Information. In addition to budgetary comparison schedules for the General Fund and Major Special Revenue Funds found on pages 55 through 61, the Required Supplemental Information section also presents net pension liability and contribution schedules, which can be found on pages 62 and 63 of this report.



MANAGEMENT'S DISCUSSION AND ANALYSIS  
Fiscal Year Ended June 30, 2021

**Government-wide Financial Analysis**

As noted earlier, net position may serve as a useful indicator of a government's financial position over time. In the case of the City of Greenfield, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$71,102,168 at June 30, 2021.

**Statement of Net position**

	Governmental Activities		Business-Type Activities		Total	
	2021	2020	2021	2020	2021	2020
Current and other assets	\$ 31,238,877	\$ 33,185,668	\$ 4,761,972	\$ 4,435,645	\$ 36,000,849	37,621,313
Capital assets	33,795,800	33,403,266	17,686,875	18,608,964	51,482,675	52,012,230
Total assets	65,034,677	66,588,934	22,448,847	23,044,609	87,483,524	89,633,543
Deferred outflows of resources	1,922,874	1,686,308	107,970	152,743	2,030,844	1,839,051
Current liabilities	1,415,398	1,444,429	423,593	659,917	1,838,991	2,104,346
Noncurrent liabilities	10,836,699	10,696,589	5,680,536	6,104,427	16,517,235	16,801,016
Total liabilities	12,252,097	12,141,018	6,104,129	6,764,344	18,356,226	18,905,362
Deferred inflows of resources	52,977	195,165	2,997	17,857	55,974	213,022
Net investment in capital assets	28,954,761	27,888,791	10,664,302	11,106,563	39,619,063	38,995,354
Restricted	30,535,257	29,394,162	-	-	30,535,257	29,394,162
Unrestricted	(4,837,541)	(1,343,894)	5,785,389	5,308,588	947,848	3,964,694
Total net position	\$ 54,652,477	\$ 55,939,059	\$ 16,449,691	\$ 16,415,151	\$ 71,102,168	\$ 72,354,210

The largest portion of the City's net position (56%) reflects its investment in capital assets (e.g., land; infrastructure; buildings and improvements; property and equipment), less any related debt still outstanding that was used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves usually are not used to liquidate these liabilities.

An additional 43% of the City's net position represents resources subject to external restrictions on how they may be used. Consistent with the prior fiscal year, as of June 30, 2021, the City is able to report positive balances in both of these categories of net position, for both the government as a whole, as well as for its separate governmental and business-type activities.

During the fiscal year, the City's total net position decreased by \$1,429,622 over fiscal year 2020-2021. This net decrease was comprised of a decrease of \$1,464,162 relating to governmental activities and an increase of \$34,540 was related to business-type activities. Information about these changes is summarized on the following page.



MANAGEMENT'S DISCUSSION AND ANALYSIS  
Fiscal Year Ended June 30, 2021

**Government-wide Financial Analysis** *(continued)*

**Changes in Net Position**

	Governmental Activities		Business-Type Activities		Total	
	2021	2020	2021	2020	2021	2020
<b>Program Revenues:</b>						
Charges for services	\$ 4,385,402	\$ 4,227,614	\$ 3,886,412	\$ 3,824,905	\$ 8,271,814	\$ 8,052,519
Operating contributions and grants	3,281,382	1,313,464	-	-	3,281,382	1,313,464
Capital contributions and grants	1,246,154	690,904	-	-	1,246,154	690,904
<b>General Revenues:</b>						
Property taxes	3,583,763	3,503,585	-	-	3,583,763	3,503,585
Other taxes	6,283,061	6,033,494	-	-	6,283,061	6,033,494
Other revenue	421,546	381,957	13,618	99,610	435,164	481,567
<b>Total</b>	<b>19,201,308</b>	<b>16,151,018</b>	<b>3,900,030</b>	<b>3,924,515</b>	<b>23,101,338</b>	<b>20,075,533</b>
<b>Expenses:</b>						
General government	7,905,572	4,583,893	-	-	7,905,572	4,583,893
Public works	484,880	492,434	-	-	484,880	492,434
Building and planning	1,661,439	1,236,314	-	-	1,661,439	1,236,314
Parks and recreation	1,344,283	1,348,378	-	-	1,344,283	1,348,378
Community development	71,440	107,889	-	-	71,440	107,889
Public safety	7,979,783	7,026,197	-	-	7,979,783	7,026,197
Streets and roads	1,682,289	1,474,968	-	-	1,682,289	1,474,968
Interest on long-term debt	81,327	58,525	-	-	81,327	58,525
Water	-	-	1,898,037	1,785,902	1,898,037	1,785,902
Sewer	-	-	1,867,469	1,420,912	1,867,469	1,420,912
<b>Total expenses</b>	<b>21,211,013</b>	<b>16,328,598</b>	<b>3,765,506</b>	<b>3,206,814</b>	<b>24,976,519</b>	<b>19,535,412</b>
<b>Change in net position</b>	<b>(2,009,705)</b>	<b>(177,580)</b>	<b>134,524</b>	<b>717,701</b>	<b>(1,875,181)</b>	<b>540,121</b>
Net position-beginning	56,116,639	56,116,639	16,415,151	15,697,450	72,531,790	71,814,089
Prior period adjustment	545,543	-	(99,984)	-	445,559	-
<b>Net position-ending</b>	<b>\$ 54,652,477</b>	<b>\$ 55,939,059</b>	<b>\$ 16,449,691</b>	<b>\$ 16,415,151</b>	<b>\$ 71,102,168</b>	<b>\$ 72,354,210</b>



MANAGEMENT'S DISCUSSION AND ANALYSIS  
Fiscal Year Ended June 30, 2021

## Financial Analysis of the City's Funds

As noted earlier, the City of Greenfield uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### **Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financial requirements.

At June 30, 2021, the City's governmental funds reported combined ending fund balances of \$24,289,405, an increase of \$2,225,811 in comparison to the prior fiscal year. Unassigned fund balances amounted to \$784,455 at June 30, 2021. The remainder of fund balance is not available for new spending because it has already been restricted or is non-spendable.

**General Fund** – The General Fund is the chief operating fund of the City. At June 30, 2021, the fund balance of the General Fund was \$6,208,678, of which \$1,897,228 (31%) is non-spendable. As a measure of the General Fund's liquidity, it can be useful to compare the unassigned fund balance to total fund expenditures. At June 30, the unassigned fund balance was 46.94% of total General Fund expenditures. The fund balance of the City's General Fund increased by \$1,105,492 during the 2020-2021 fiscal year.

Changes in fund balances for other major funds are summarized below:

**Home Grant Fund** – This special revenue fund accounts for Home Grant loans to eligible citizens for housing rehabilitation and down payment assistance. The balance increased by \$15,217.

**Traffic Impact Fund** – This special revenue fund accounts for Traffic Mitigation Development Impact Fees that are paid by developers to mitigate the traffic impacts of those developments. The balance increased by \$158,683.

**General Facilities Impact Fund** – This special revenue fund accounts for General Facilities Development Impact Fees that are paid by developers to mitigate the impact of those developments to general government facilities. The balance increased by \$27,421.

**Housing Fund** – This special revenue fund accounts for the administration of low- and moderate-income housing loan repayments from former property tax housing increment, and for related expenditures. The balance increased by \$69,546.

**Supplemental Transactions & Use Tax Fund** – On November 3, 2015, a majority of Greenfield voters approved the indefinite extension of the 1.0% Transactions and Use Tax that had been due to sunset on September 30, 2017 (formerly known as "Measure X"), designated as "Measure V." In addition, a majority of Greenfield voters approved at that same election an additional 0.75% Transactions and Use Tax for a period of 5 years, designated as "Measure W". This special revenue fund is used to specifically account for those revenues received from these Transactions and Use Taxes, as well as the related expenditures of these moneys. The balance decreased by \$240,220.

**Fire Fund** – On July 01, 2018, the City assumed control of fire protection, and created a separate fund. This fund accounts for public safety activity in terms of fire administration, prevention, and suppression. This separate fund is specifically intended to make it easier for management to analyze the activity occurring in our new Fire Department. Acquiring a County District and establishing a City Department is a complex endeavor and City staff wanted to make sure that the costs and efforts were well documented and clear to the financial statement reader. The Fire fund (Fund 102 is still a component of the General Fund. At some point in the future, when Fire revenues and expenditures normalize, this fund will be rolled into the General Fund (Fund 100).

**Capital Projects Fund** – This fund accounts for capital projects that are of a general nature, and that are not funded by grants or enterprise revenues. The balance at June 30 decreased \$2,967,859 to \$2,817,857.

### **Proprietary Funds**

The City's two enterprise funds provide the same type of information found in the Government-wide Financial Statements, but in more detail. Highlights of the annual activity for these funds have been presented above, in the discussion of business-type activities.



MANAGEMENT'S DISCUSSION AND ANALYSIS  
Fiscal Year Ended June 30, 2021

**Financial Analysis of the City's Funds** *(continued)*

**Debt Administration**

At the end of the fiscal year, the City had total governmental activities long-term liabilities outstanding of \$10,836,699. This represents an increase of \$140,110 from the prior fiscal year balance. At the end of the fiscal year, the City also had total business-type activities long-term liabilities outstanding of \$5,680,536. In total, the City's long-term liabilities decreased by \$283,781. Additional information on the City's long-term liabilities can be found in Note 7 on pages 42 through 44, and in Note 8 on page 45 of this report. The City's pension plan is discussed in Note 11 on pages 46 through 50. Following is a table summarizing the City's outstanding long-term liabilities:

**Schedule of Outstanding Long-Term Liabilities**

	Governmental Activities		Business-Type Activities		Total	
	2021	2020	2021	2020	2021	2020
Loan payable	\$ -	\$ -	\$ 3,807,922	\$ 3,988,910	\$ 3,807,922	3,988,910
Capital lease payable	4,841,039	5,514,475	1,571,379	1,692,299	6,412,418	7,206,774
Net pension liability	5,326,365	4,625,605	301,235	423,218	5,627,600	5,048,823
Compensated absences	669,295	556,509	-	-	669,295	556,509
	<u>\$ 10,836,699</u>	<u>\$ 10,696,589</u>	<u>\$ 5,680,536</u>	<u>\$ 6,104,427</u>	<u>\$ 16,517,235</u>	<u>\$ 16,801,016</u>

**Cash Management**

To obtain flexibility in cash management, the City employs a pooled cash system. Under the pooled cash concept, the City invests idle cash in certain eligible securities as constrained by law. Please see Note 3, on pages 35 through 38, for additional discussion of the City's cash and investments.

**Capital Assets**

The capital assets of the City are those assets that are used in the performance of the City's functions, including infrastructure assets. At June 30, 2021, the City's investment in capital assets for its governmental activities and business-type activities totaled \$33,795,800 and \$17,686,875 (net of accumulated depreciation), respectively. During the current fiscal year, the City's net decrease in capital assets was \$529,555.

The table on the following page presents summary information on the City's capital assets.



MANAGEMENT'S DISCUSSION AND ANALYSIS  
Fiscal Year Ended June 30, 2021

**Financial Analysis of the City's Funds** *(continued)*

**Schedule of Capital Assets**

	Governmental Activities		Business-Type Activities		Total	
	2021	2020	2021	2020	2021	2020
Land	\$ 6,588,665	\$ 6,588,665	\$ 323,537	\$ 323,537	\$ 6,912,202	\$ 6,912,202
CIP	216,896	142,669	338,246	331,258	555,142	473,927
Bldg and improvements	30,487,287	29,006,415	-	-	30,487,287	29,006,415
Property & equipment	5,536,301	4,989,826	30,263,144	30,008,597	35,799,445	34,998,423
Infrastructure	9,241,151	10,166,318	-	-	9,241,151	10,166,318
Total capital assets	52,070,300	50,893,893	30,924,927	30,663,392	82,995,227	81,557,285
Accum dep	(18,274,500)	(17,490,627)	(13,238,052)	(12,054,428)	\$ (31,512,552)	(29,545,055)
Net capital assets	\$ 33,795,800	\$ 33,403,266	\$ 17,686,875	\$ 18,608,964	\$ 51,482,675	\$ 52,012,230

Additional information on the City's capital assets can be found in Note 5 on pages 40 and 41 of this report.

**General Fund Budgetary Highlights**

As mentioned above, a detailed budgetary comparison schedule for the fiscal year ended June 30, 2021 is presented in the Required Supplementary Information section. The final budget amounts are different from those presented in the 2020-21 original budget document. This is due to changes that occurred after the time that the budget was prepared. The following summarizes the original and final budgets, compared with actual results for 2020-21.

**General Fund Budgetary Highlights**

<b>General Fund</b>	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues	\$ 10,538,514	\$ 11,403,777	\$ 10,327,259	\$ (1,076,518)
Expenditures	9,594,979	10,164,516	9,188,466	976,050
Other Sources (Uses)	(487,386)	(487,386)	-	487,386
Fund Balance, beginning	5,069,885	5,069,885	5,069,885	-
Fund Balance, ending	\$ 5,526,034	\$ 5,821,760	\$ 6,208,678	\$ 386,918

Revenues were \$1,076,518 below estimates. This less than favorable outcome was due primarily to the impact of COVID-19 especially in the cannabis industry. Actual expenditures were \$976,050 less than budgeted. This is a reflection of lower than expected spending, primarily in the categories of general government, public safety, and housing.

**Economic Factors and the Budget – Looking Forward**

Greenfield is experiencing gains in the local economy, as its sales tax, property tax and development revenues continue to grow. The cannabis tax revenues have decreased with an expected shake-out in industry members before it stabilizes, hopefully in FY21-22. With interest rates at record lows, we believe growth in property tax and sales tax to be sustainable. With the fallout from the worldwide COVID-19 event continuing, every local jurisdiction has been hit with trying to recover service levels for customary city services, but also contribute to historical expenditures such as behavioral health, mental health, and educational expenses. Nevertheless, the City embraces this challenge, and has taken additional action to ensure that efforts continue to move the community in the direction given by the City Council.



MANAGEMENT'S DISCUSSION AND ANALYSIS  
Fiscal Year Ended June 30, 2021

**Economic Factors and the Budget – Looking Forward** *(continued)*

- Like last year, local property values are projected again to show another incremental increase in the coming fiscal year, benefitting the General Fund. Property values continue their recovery, and commercial development is experiencing gradual growth, especially in the commercial sector with the continued building of the cannabis industry properties, as well as residential and commercial business space.
- The continued development of the cannabis industry is slow and somewhat erratic but is developing positively over time. There has been a shake-out in the industry that has affected Greenfield and other localities in that less liquid cannabis operations have not been able to be sustainable. We believe this to be a normal “new industry” event, and that with the quality infrastructure built in Greenfield, sustainable operators will be able to utilize this infrastructure to build profitable businesses. Additionally, as was mentioned last year, as the industry develops and maximizes its potential, we expect the industry members to pressure all government agencies to lower tax rates.
- With commercial property annexations on the north and south, and a residential annexation on the west side of Greenfield, geographically Greenfield is growing. This growth means several things. One is that the property tax base of the City will be growing, which means more General Fund revenue. Second, with commercial development (on the north, south and east sides of town) comes addition permit fees, sales taxes, impact fees and transient occupancy taxes. These additional revenues, along with the cannabis industry fees and taxes, will form the base over the next few years for much of the future economic development in the City of Greenfield.
- As mentioned last year, the COVID-19 event continues to have widespread financial impact in 2020-2021. These financial impacts have not hit the City of Greenfield quite as hard as other municipalities. Moving forward from the pandemic, we expect to pursue the same strategic plan that we have followed in the recent past, with the additional expense of offering the Greenfield public more community outreach. This will take the form of grant funds that have been passed through to us from the United Way for rent and utility payments for low-income residents, additional help for crime victim counseling and a stronger city-wide emphasis on recreational services, especially for our youth.
- The federal Coronavirus Aid, Relief, and Economic Security Act (CARES) authorized direct payments to individuals, rebates to families with children, and extended unemployment benefits for laid-off workers. The city of Greenfield will use this money to offset expenses that we have incurred that have been specifically caused by the COVID event. Additionally, the American Recovery Plan Act (ARPA) has designated \$4.2M to Greenfield for rebuilding after COVID. We have been notified that we are to receive this money over two years (FY21-22 and FY22-23). We have accrued the first half into this year, as required by the GASB.

The FY2021-22 Budget will again be a collaborative effort that will take these indicators and other future events into consideration. It will again reflect steady and consistent spending for enhanced services that will be supported by strengthening revenues. Again, this year, the easing of the economy due to COVID-19, in combination with revenues that will come from future development, will likely allow for somewhat greater flexibility in formulating the budget (due to added spending capacity from ARPA funds availability). This Budget is expected to be an effective plan that will continue to uphold the goals of the City Council and will likely continue the gradual expansion of the City's core services, especially in the FY2021-22 year.

**Contacting the City's Financial Management Team**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the financial position of the City of Greenfield and to show the City's accountability for the money it receives. Questions concerning any of the information provided in this report, or requests for additional financial information, should be addressed to the City of Greenfield, Finance Department, P.O. Box 127, 599 El Camino Real, Greenfield, California 93927.

**CITY OF GREENFIELD**  
**STATEMENT OF NET POSITION**  
June 30, 2021

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>
<b>ASSETS</b>			
Cash and investments	\$ 14,349,524	\$ 5,692,164	\$ 20,041,688
Accounts receivable, net	4,673,965	710,805	5,384,770
Interest receivable	8,493	2,275	10,768
Notes receivable	9,603,096	-	9,603,096
Prepaid expenses	1,527	-	1,527
Inventory-land held for resale	959,000	-	959,000
Internal balances	1,643,272	(1,643,272)	-
Capital assets:			
Land	6,588,665	323,537	6,912,202
Construction in progress	216,896	338,246	555,142
Depreciable:			
Building and improvements	30,487,287	-	30,487,287
Property and equipment	5,536,301	30,263,144	35,799,445
Infrastructure	9,241,151	-	9,241,151
Accumulated depreciation	<u>(18,274,500)</u>	<u>(13,238,052)</u>	<u>(31,512,552)</u>
Total assets	<u>65,034,677</u>	<u>22,448,847</u>	<u>87,483,524</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Loss on refunding	13,763	-	13,763
Related to pensions	<u>1,909,111</u>	<u>107,970</u>	<u>2,017,081</u>
Total deferred outflows of resources	<u>1,922,874</u>	<u>107,970</u>	<u>2,030,844</u>

The notes to basic financial statements are an integral part of this statement

**CITY OF GREENFIELD**  
**STATEMENT OF NET POSITION (Continued)**  
June 30, 2021

	Governmental Activities	Business-Type Activities	Total
<b>LIABILITIES</b>			
Accounts payable	\$ 862,265	\$ 143,617	\$ 1,005,882
Accrued payroll	407,145	37,944	445,089
Accrued interest payable	-	49,979	49,979
Deposits	145,988	192,053	338,041
Noncurrent liabilities:			
Due within one year	669,906	308,032	977,938
Due in more than one year	4,840,428	5,071,269	9,911,697
Net pension liability	5,326,365	301,235	5,627,600
<b>Total liabilities</b>	<b>12,252,097</b>	<b>6,104,129</b>	<b>18,356,226</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Related to pensions	52,977	2,997	55,974
<b>Total deferred inflows of resources</b>	<b>52,977</b>	<b>2,997</b>	<b>55,974</b>
<b>NET POSITION</b>			
Net investment in capital assets	28,954,761	12,307,574	41,262,335
Restricted for:			
Housing	10,726,784	-	10,726,784
Community development	383,162	-	383,162
Public safety	1,923,409	-	1,923,409
Streets and roads	2,414,920	-	2,414,920
Building and planning	4,060,053	-	4,060,053
Debt service	535,086	-	535,086
Public works	9,746,920	-	9,746,920
Parks and recreation	744,923	-	744,923
Unrestricted	(4,837,541)	4,142,117	(695,424)
<b>Total net position</b>	<b>\$ 54,652,477</b>	<b>\$ 16,449,691</b>	<b>\$ 71,102,168</b>

The notes to basic financial statements are an integral part of this statement

**CITY OF GREENFIELD**  
**STATEMENT OF ACTIVITIES**  
For the Fiscal Year Ended June 30, 2021

	Expenses	Program Revenues		
		Charges for Services	Operating Contributions and Grants	Capital Contributions and Grants
<b>Governmental activities:</b>				
General government	\$ 7,905,572	\$ 61,323	\$ 2,320,869	\$ -
Public works	484,880	4,112,029	-	727,679
Building and planning	1,661,439	-	-	-
Parks and recreation	1,344,283	41,725	181,662	-
Community development	71,440	36,001	550,328	518,475
Public safety	7,979,783	134,324	228,523	-
Streets and roads	1,682,289	-	-	-
Interest on long-term debt	81,327	-	-	-
<b>Total governmental activities</b>	<b>21,211,013</b>	<b>4,385,402</b>	<b>3,281,382</b>	<b>1,246,154</b>
<b>Business-type activities:</b>				
Water	1,898,037	2,341,062	-	-
Sewer	1,867,469	1,545,350	-	-
<b>Total business-type activities</b>	<b>3,765,506</b>	<b>3,886,412</b>	<b>-</b>	<b>-</b>
<b>Total primary government</b>	<b>\$ 24,976,519</b>	<b>\$ 8,271,814</b>	<b>\$ 3,281,382</b>	<b>\$ 1,246,154</b>

**General Revenues**

Taxes:

- Secured and unsecured property taxes
- Sales and use tax
- Transient lodging tax
- Franchise taxes
- Business license tax

Investment income

Other

Total general revenues

Change in net position

Net position - beginning of fiscal year

Prior-period adjustments

Net position - beginning of fiscal year, restated

Net position - end of fiscal year

Net (Expense) Revenue and Changes in Net Position

Governmental Activities	Business-type Activities	Total
\$ (5,523,380)	\$ -	\$ (5,523,380)
4,354,828	-	4,354,828
(1,661,439)	-	(1,661,439)
(1,120,896)	-	(1,120,896)
1,033,364	-	1,033,364
(7,616,936)	-	(7,616,936)
(1,682,289)	-	(1,682,289)
(81,327)	-	(81,327)
(12,298,075)	-	(12,298,075)
-	443,025	443,025
-	(322,119)	(322,119)
-	120,906	120,906
(12,298,075)	120,906	(12,177,169)
3,583,763	-	3,583,763
6,077,805	-	6,077,805
13,446	-	13,446
164,266	-	164,266
27,544	-	27,544
86,270	13,618	99,888
335,276	-	335,276
10,288,370	13,618	10,301,988
(2,009,705)	134,524	(1,875,181)
55,939,059	16,415,151	72,354,210
723,123	(99,984)	623,139
56,662,182	16,315,167	72,977,349
\$ 54,652,477	\$ 16,449,691	\$ 71,102,168

**CITY OF GREENFIELD**  
**GOVERNMENTAL FUNDS**  
**BALANCE SHEET**  
June 30, 2021

	Special Revenue Funds				
	General Fund	Home Grant Fund	Traffic Impact Fund	General Facilities Impact Fund	Housing Fund
<b>ASSETS</b>					
Cash and investments	\$ 304,201	\$ 163,248	\$ 1,006,045	\$ 33,198	\$ 106,131
Accounts receivable, net	3,442,292	-	-	-	-
Interest receivable	726	84	1,630	12	39
Notes receivable	-	6,124,615	-	-	3,429,881
Prepaid expenditures	1,527	-	-	-	-
Due from other funds	1,606,128	-	3,052,378	-	-
Inventory-land held for resale	-	-	-	-	959,000
Advances receivable	1,895,701	-	-	-	-
<b>Total assets</b>	<b>\$ 7,250,575</b>	<b>\$ 6,287,947</b>	<b>\$ 4,060,053</b>	<b>\$ 33,210</b>	<b>\$ 4,495,051</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>					
<b>Liabilities</b>					
Accounts payable	\$ 690,535	\$ -	\$ -	\$ -	\$ -
Accrued payroll	205,374	-	-	-	-
Deposits	145,988	-	-	-	-
Due to other funds	-	-	-	-	-
Advances payable	-	-	-	1,895,701	-
<b>Total liabilities</b>	<b>1,041,897</b>	<b>-</b>	<b>-</b>	<b>1,895,701</b>	<b>-</b>
<b>Deferred Inflows of Resources</b>					
Unavailable revenues	-	6,124,615	-	-	3,429,881
<b>Total deferred inflows of resources</b>	<b>-</b>	<b>6,124,615</b>	<b>-</b>	<b>-</b>	<b>3,429,881</b>
<b>Fund Balances</b>					
<b>Nonspendable</b>					
Prepaid expenditures	1,527	-	-	-	-
Advances receivable	1,895,701	-	-	-	-
Inventory	-	-	-	-	959,000
<b>Restricted</b>					
Public safety	-	-	-	-	-
Housing	-	163,332	-	-	106,170
Community development	-	-	-	-	-
Streets and roads	-	-	-	-	-
Building and planning	-	-	4,060,053	-	-
Debt service	-	-	-	-	-
Public works	-	-	-	-	-
Parks and recreation	-	-	-	-	-
Unassigned	4,311,450	-	-	(1,862,491)	-
<b>Total fund balances (deficits)</b>	<b>6,208,678</b>	<b>163,332</b>	<b>4,060,053</b>	<b>(1,862,491)</b>	<b>1,065,170</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 7,250,575</b>	<b>\$ 6,287,947</b>	<b>\$ 4,060,053</b>	<b>\$ 33,210</b>	<b>\$ 4,495,051</b>

The notes to basic financial statements are an integral part of this statement

Special Revenue Funds				
Supplemental Transactions and Use Tax Fund	Fire Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
\$ 1,068,681	\$ -	\$ 1,750,392	\$ 9,917,628	\$ 14,349,524
640,033	185,029	-	278,511	4,545,865
467	-	1,192	4,343	8,493
-	-	-	48,600	9,603,096
-	-	-	-	1,527
-	-	1,108,186	1,257,027	7,023,719
-	-	-	-	959,000
-	-	-	1,643,272	3,538,973
<u>\$ 1,709,181</u>	<u>\$ 185,029</u>	<u>\$ 2,859,770</u>	<u>\$ 13,149,381</u>	<u>\$ 40,030,197</u>
\$ 3,352	\$ 14,049	\$ 41,913	\$ 59,936	\$ 809,785
126,659	51,714	-	13,755	397,502
-	-	-	-	145,988
-	1,606,128	-	1,282,592	2,888,720
-	-	-	-	1,895,701
<u>130,011</u>	<u>1,671,891</u>	<u>41,913</u>	<u>1,356,283</u>	<u>6,137,696</u>
-	-	-	48,600	9,603,096
-	-	-	48,600	9,603,096
-	-	-	-	1,527
-	-	-	-	1,895,701
-	-	-	-	959,000
1,579,170	-	-	435,226	2,014,396
-	-	-	-	269,502
-	-	-	862,922	862,922
-	-	-	2,414,920	2,414,920
-	-	-	-	4,060,053
-	-	-	535,086	535,086
-	-	2,817,857	6,929,063	9,746,920
-	-	-	744,923	744,923
-	(1,486,862)	-	(177,642)	784,455
<u>1,579,170</u>	<u>(1,486,862)</u>	<u>2,817,857</u>	<u>11,744,498</u>	<u>24,289,405</u>
<u>\$ 1,709,181</u>	<u>\$ 185,029</u>	<u>\$ 2,859,770</u>	<u>\$ 13,149,381</u>	<u>\$ 40,030,197</u>

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**CITY OF GREENFIELD**

**RECONCILIATION OF THE GOVERNMENTAL FUNDS - BALANCE SHEET  
TO THE STATEMENT OF NET POSITION**

June 30, 2021

Total fund balances - governmental funds \$ 24,289,405

Amounts reported for governmental activities in the statement of net position are different because:

In governmental funds, only current assets are reported. In the statement of net position, all assets are reported, including capital assets and accumulated depreciation:

Capital assets at historical cost	\$ 52,070,300	
Accumulated depreciation	<u>(18,274,500)</u>	
Net		33,795,800

In governmental funds, revenue is recognized only to the extent that is available, meaning it will be collected soon enough after the end of the period to finance expenditures of that period. Receivables for revenues that are earned but unavailable are deferred until the period in which the revenues become available. In the government-wide statements, revenue is recognized when earned, regardless of availability.

The amount of unavailable revenues that were deferred in governmental funds, but are recognized in the government-wide statements, is: 9,603,096

In governmental funds, deferred outflows and inflows of resources relating to pensions are not reported because they are applicable to future periods.

In the statement of net position, deferred outflows and inflows of resources relating to pensions are reported. 1,856,134

In governmental funds, only current liabilities are reported. In the statement of net position, all liabilities, including long-term liabilities are reported. Long-term liabilities relating to governmental activities consist of:

Capital leases payable	\$ 4,841,039	
Net pension liability	5,326,365	
Compensated absences payable	<u>669,295</u>	
Total		(10,836,699)

In governmental funds, loss on refunding is recognized as an expenditure in the period incurred. In the government-wide statements, loss on refunding is amortized over the life of the debt. 13,763

Internal Service Funds are used by management to charge the costs of risk management, vehicle and equipment replacement, informational technology, human resources, and health insurance to individual funds. The assets and liabilities of the Internal Service Fund are included in the governmental activities in the Statement of Net Position. (Not including the \$924,045 in capital assets reported above.) (4,069,022)

Total net position - governmental activities \$ 54,652,477

**CITY OF GREENFIELD**  
**GOVERNMENTAL FUNDS**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
For the Fiscal Year Ended June 30, 2021

	Special Revenue Funds				
	General Fund	Home Grant Fund	Traffic Impact Fund	General Facilities Impact Fund	Housing Fund
<b>REVENUES</b>					
Taxes and assessments	\$ 5,767,292	\$ -	\$ -	\$ -	\$ -
Licenses and permits	648,925	-	-	-	-
Fines and penalties	1,911	-	-	-	-
Use of money and property	8,386	667	10,043	140	19,546
Intergovernmental revenues	495,490	-	-	-	-
Charges for services	3,258,908	14,550	148,640	27,281	50,000
Other revenues	146,347	-	-	-	-
<b>Total revenues</b>	<b>10,327,259</b>	<b>15,217</b>	<b>158,683</b>	<b>27,421</b>	<b>69,546</b>
<b>EXPENDITURES</b>					
Current:					
General government	3,634,211	-	-	-	-
Public works	61,857	-	-	-	-
Building and planning	1,661,439	-	-	-	-
Parks and recreation	488,343	-	-	-	-
Community development	-	-	-	-	-
Public safety	2,797,255	-	-	-	-
Streets and roads	366,891	-	-	-	-
Housing	178,470	-	-	-	-
Capital outlay	-	-	-	-	-
Debt service:					
Principal	-	-	-	-	-
Interest	-	-	-	-	-
<b>Total expenditures</b>	<b>9,188,466</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
Excess of revenues over (under) expenditures	1,138,793	15,217	158,683	27,421	69,546
<b>Net change in fund balances</b>	<b>1,138,793</b>	<b>15,217</b>	<b>158,683</b>	<b>27,421</b>	<b>69,546</b>
Fund balances (deficits), beginning of fiscal year	5,103,186	148,115	3,901,370	(1,889,912)	995,624
Prior-period adjustment	(33,301)	-	-	-	-
Fund balances (deficits), beginning of fiscal year - restated	5,069,885	148,115	3,901,370	(1,889,912)	995,624
<b>Fund balances (deficits), end of fiscal year</b>	<b>\$ 6,208,678</b>	<b>\$ 163,332</b>	<b>\$ 4,060,053</b>	<b>\$ (1,862,491)</b>	<b>\$ 1,065,170</b>

The notes to basic financial statements are an integral part of this statement

Special Revenue Funds				
Supplemental Transactions and Use Tax Fund	Fire Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
\$ 2,924,760	\$ 1,174,772	\$ -	\$ 552,713	\$ 10,419,537
-	-	-	-	648,925
-	-	-	-	1,911
1,975	-	6,804	39,139	86,700
-	-	-	2,644,973	3,140,463
-	-	-	351,773	3,851,152
-	11,654	-	-	158,001
<u>2,926,735</u>	<u>1,186,426</u>	<u>6,804</u>	<u>3,588,598</u>	<u>18,306,689</u>
-	-	-	-	3,634,211
-	-	-	392,692	454,549
-	-	-	-	1,661,439
217,529	-	-	412,070	1,117,942
71,440	-	-	-	71,440
2,877,986	1,763,243	-	33,692	7,472,176
-	-	-	178,890	545,781
-	-	-	-	178,470
-	-	156,806	-	156,806
-	-	-	673,436	673,436
-	-	-	81,327	81,327
<u>3,166,955</u>	<u>1,763,243</u>	<u>156,806</u>	<u>1,772,107</u>	<u>16,047,577</u>
<u>(240,220)</u>	<u>(576,817)</u>	<u>(150,002)</u>	<u>1,816,491</u>	<u>2,259,112</u>
<u>(240,220)</u>	<u>(576,817)</u>	<u>(150,002)</u>	<u>1,816,491</u>	<u>2,259,112</u>
1,819,390	(910,045)	2,967,859	9,928,007	22,063,594
				(33,301)
<u>1,819,390</u>	<u>(910,045)</u>	<u>2,967,859</u>	<u>9,928,007</u>	<u>22,030,293</u>
<u>\$ 1,579,170</u>	<u>\$ (1,486,862)</u>	<u>\$ 2,817,857</u>	<u>\$ 11,744,498</u>	<u>\$ 24,289,405</u>

**CITY OF GREENFIELD****RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES**

For the Fiscal Year Ended June 30, 2021

Net change in fund balances - governmental funds	\$ 2,259,112
Amounts reported for governmental activities in the statement of activities are different because:	
In governmental funds, capital outlays are reported as expenditures. However, in the statement of activities, the cost of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which additions to capital outlay of \$482,895 was less than depreciation expense \$(2,185,930) in the period:	(1,703,035)
In governmental funds, the issuance or proceeds of long-term notes receivable provides current financial resources and therefore, are recognized as expenditures or revenues, respectively. In the government-wide statements, issuance or proceeds are reported as increases or reductions in assets, respectively. This amount is the net change in long-term notes receivable:	(74,549)
In governmental funds, pension costs are recognized when employer contributions are made. In the statement of activities, pension costs are recognized on the accrual basis. This fiscal year, the difference between accrual-basis pension costs and actual employer contributions was:	(318,889)
In governmental funds, repayments of long-term debt are reported as expenditures. In the government-wide statements, repayments of long-term debt are reported as reductions of liabilities.	673,436
In the government-wide statements, any deferred loss from debt refunding is amortized as interest over the life of the debt. Amortization of deferred loss from debt refunding, for the period is:	(3,117)
In the statement of activities, compensated absences are measured by the amounts earned during the fiscal year. In governmental funds, expenditures for these items are measured by the amount of financial resources used (essentially the amount paid). This fiscal year, compensated absences earned exceeded the amount used by:	(112,786)
Internal Service Funds are used by management to charge the costs of risk management, vehicle and equipment replacement, informational technology, human resources, and health insurance to individual funds. The net expense (excluding capital asset activity reported above) of the internal service funds is reported within governmental activities.	<u>(2,729,877)</u>
Change in net position - governmental activities	<u>\$ (2,009,705)</u>

The notes to basic financial statements are an integral part of this statement

**CITY OF GREENFIELD**  
**PROPRIETARY FUNDS**  
**STATEMENT OF NET POSITION**  
June 30, 2021

	Water Fund	Sewer Fund	Totals	Governmental Activities Internal Service Fund
<b>ASSETS</b>				
Cash and investments	\$ 4,342,098	\$ 1,350,066	\$ 5,692,164	\$ -
Accounts receivable, net	534,597	176,208	710,805	128,100
Interest receivable	1,733	542	2,275	-
Total current assets	<u>4,878,428</u>	<u>1,526,816</u>	<u>6,405,244</u>	<u>128,100</u>
Capital assets:				
Land	265,409	58,128	323,537	-
Construction in progress	338,246	-	338,246	-
Property and equipment	13,861,832	16,401,312	30,263,144	1,107,981
Total capital assets	<u>14,465,487</u>	<u>16,459,440</u>	<u>30,924,927</u>	<u>1,107,981</u>
Less accumulated depreciation	<u>(6,297,713)</u>	<u>(6,940,339)</u>	<u>(13,238,052)</u>	<u>(183,936)</u>
Total capital assets (net of accumulated depreciation)	<u>8,167,774</u>	<u>9,519,101</u>	<u>17,686,875</u>	<u>924,045</u>
Total assets	<u>13,046,202</u>	<u>11,045,917</u>	<u>24,092,119</u>	<u>1,052,145</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Related to pensions	59,444	48,526	107,970	-
Total deferred outflows of resources	<u>59,444</u>	<u>48,526</u>	<u>107,970</u>	<u>-</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts payable	53,371	90,246	143,617	52,480
Accrued payroll	20,930	17,014	37,944	9,643
Accrued interest payable	29,552	20,427	49,979	-
Service deposits	103,413	88,640	192,053	-
Due to other funds	-	-	-	4,134,999
Noncurrent liabilities due within one year	231,733	76,299	308,032	-
Total current liabilities	<u>438,999</u>	<u>292,626</u>	<u>731,625</u>	<u>4,197,122</u>
Noncurrent liabilities:				
Advances payable	761,403	881,869	1,643,272	-
Net pension liability	165,848	135,387	301,235	-
Capital leases payable	1,450,036	-	1,450,036	-
Notes payable	2,141,244	1,479,989	3,621,233	-
Total noncurrent liabilities	<u>4,518,531</u>	<u>2,497,245</u>	<u>7,015,776</u>	<u>-</u>
Total liabilities	<u>4,957,530</u>	<u>2,789,871</u>	<u>7,747,401</u>	<u>4,197,122</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Related to pensions	1,650	1,347	2,997	-
Total deferred inflows of resources	<u>1,650</u>	<u>1,347</u>	<u>2,997</u>	<u>-</u>
Net investment in capital assets	3,583,358	7,080,944	10,664,302	924,045
Unrestricted	4,563,108	1,222,281	5,785,389	(4,069,022)
Total net position	<u>\$ 8,146,466</u>	<u>\$ 8,303,225</u>	<u>\$ 16,449,691</u>	<u>\$ (3,144,977)</u>

The notes to basic financial statements are an integral part of this statement

**CITY OF GREENFIELD**

PROPRIETARY FUNDS

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

For the Fiscal Year Ended June 30, 2021

	Water Fund	Sewer Fund	Totals	Governmental Activities Internal Service Fund
<b>OPERATING REVENUES:</b>				
Charges for services	\$ 2,301,948	\$ 1,545,350	\$ 3,847,298	\$ -
Connection fees	38,364	-	38,364	-
Contributions	-	-	-	1,019,663
Other operating revenues	750	-	750	128,131
<b>Total operating revenues</b>	<b>2,341,062</b>	<b>1,545,350</b>	<b>3,886,412</b>	<b>1,147,794</b>
<b>OPERATING EXPENSES:</b>				
Salaries and benefits	490,801	400,036	890,837	662,016
Office expense	22,664	4,514	27,178	283
Contractual services	322,206	661,735	983,941	13,626
Utilities and communications	163,446	77,817	241,263	23,534
Operating supplies	105,268	32,651	137,919	157,788
Vehicle and equipment maintenance	27,507	32,194	59,701	235,876
Professional development	4,830	2,913	7,743	47,855
Insurance	-	-	-	2,410,448
Other	1,407	6,745	8,152	-
Depreciation	587,468	566,772	1,154,240	111,699
<b>Total operating expenses</b>	<b>1,725,597</b>	<b>1,785,377</b>	<b>3,510,974</b>	<b>3,663,125</b>
<b>Operating income (loss)</b>	<b>615,465</b>	<b>(240,027)</b>	<b>375,438</b>	<b>(2,515,331)</b>
<b>NON-OPERATING REVENUES (EXPENSES)</b>				
Interest income (loss)	11,010	2,608	13,618	(156)
Interest expense	(172,440)	(82,092)	(254,532)	-
<b>Total non-operating revenues (expenses)</b>	<b>(161,430)</b>	<b>(79,484)</b>	<b>(240,914)</b>	<b>(156)</b>
<b>Change in net position</b>	<b>454,035</b>	<b>(319,511)</b>	<b>134,524</b>	<b>(2,515,487)</b>
Net position - July 1	7,797,266	8,617,885	16,415,151	-
Prior-period adjustments	(104,835)	4,851	(99,984)	(629,490)
Net position - July 1, restated	7,692,431	8,622,736	16,315,167	(629,490)
<b>Net position - June 30</b>	<b>\$ 8,146,466</b>	<b>\$ 8,303,225</b>	<b>\$ 16,449,691</b>	<b>\$ (3,144,977)</b>

The notes to basic financial statements are an integral part of this statement

**CITY OF GREENFIELD**  
**PROPRIETARY FUNDS**  
**STATEMENT OF CASH FLOWS**  
For the Fiscal Year Ended June 30, 2021

	Water Fund	Sewer Fund	Totals	Governmental Activities Internal Service Fund
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>				
Receipts from customers	\$ 2,206,166	\$ 1,545,272	\$ 3,751,438	\$ 1,019,694
Payments to suppliers	(752,477)	(960,890)	(1,713,367)	(2,932,118)
Payments to employees	(541,474)	(427,910)	(969,384)	(658,685)
Net cash provided (used) by operating activities	<u>912,215</u>	<u>156,472</u>	<u>1,068,687</u>	<u>(2,571,109)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>				
Acquisition of capital assets	(121,757)	(210,379)	(332,136)	(326,089)
Principal payments on long-term debt	(227,939)	(73,969)	(301,908)	-
Interest paid on long-term debt	(173,846)	(83,063)	(256,909)	-
Advances from other funds	(111,200)	(66,720)	(177,920)	-
Net cash used by capital and related financing activities	<u>(634,742)</u>	<u>(434,131)</u>	<u>(1,068,873)</u>	<u>(326,089)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>				
Transfers to other funds	-	-	-	4,134,999
Net cash (used) by noncapital financing activities	<u>-</u>	<u>-</u>	<u>-</u>	<u>4,134,999</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>				
Interest income (loss)	18,502	5,753	24,255	-
Net cash provided (used) by investing activities	<u>18,502</u>	<u>5,753</u>	<u>24,255</u>	<u>-</u>
Net increase (decrease) in cash and cash equivalents	<u>295,975</u>	<u>(271,906)</u>	<u>24,069</u>	<u>1,237,801</u>
Cash and cash equivalents - July 1	4,046,123	1,621,972	5,668,095	-
Prior-period adjustment	-	-	-	(1,237,801)
Cash and cash equivalents - July 1, restated	<u>4,046,123</u>	<u>1,621,972</u>	<u>5,668,095</u>	<u>(1,237,801)</u>
Cash and cash equivalents - June 30	<u>\$ 4,342,098</u>	<u>\$ 1,350,066</u>	<u>\$ 5,692,164</u>	<u>\$ -</u>
<b>RECONCILIATION OF CASH AND INVESTMENTS TO THE STATEMENT OF NET POSITION:</b>				
Cash and investments	<u>\$ 4,342,098</u>	<u>\$ 1,350,066</u>	<u>\$ 5,692,164</u>	<u>\$ -</u>
Total cash and cash equivalents	<u>\$ 4,342,098</u>	<u>\$ 1,350,066</u>	<u>\$ 5,692,164</u>	<u>\$ -</u>

**CITY OF GREENFIELD**

PROPRIETARY FUNDS

STATEMENT OF CASH FLOWS (Continued)

For the Fiscal Year Ended June 30, 2021

	Water Fund	Sewer Fund	Totals	Governmental Activities Internal Service Fund
<b>Reconciliation of operating income (loss) to net cash provided by operating activities:</b>				
Operating income (loss)	\$ 615,465	\$ (240,027)	\$ 375,438	\$ (2,515,331)
Adjustments to reconcile operating income (loss) to net cash provided (used) by				
Depreciation expense	587,468	566,772	1,154,240	111,699
Change in assets deferred outflows, liabilities, and deferred inflows:				
Receivables, net	(134,896)	(78)	(134,974)	(128,100)
Prepaid expenditures	-	-	-	12,162
Deferred outflows	28,190	16,583	44,773	-
Accounts payable	(105,149)	(142,321)	(247,470)	(54,870)
Accrued payroll	6,699	6,824	13,523	3,331
Net pension liability	(76,967)	(45,016)	(121,983)	-
Deferred inflows	(8,595)	(6,265)	(14,860)	-
Net cash provided (used) by operating activities	<u>\$ 912,215</u>	<u>\$ 156,472</u>	<u>\$ 1,068,687</u>	<u>\$ (2,571,109)</u>

The notes to basic financial statements are an integral part of this statement

**CITY OF GREENFIELD**  
**STATEMENT OF FIDUCIARY NET POSITION**  
 June 30, 2021

	<u>Private Purpose Trust Funds</u>
	<u>Successor Agency</u>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 708,446
Interest receivable	1,362
Prepaid insurance	<u>127,024</u>
Total assets	<u>836,832</u>
<b>LIABILITIES</b>	
Accrued interest payable	223,159
Unearned revenue	735,491
Noncurrent liabilities:	
Due within one year	952,923
Due in more than one year	<u>14,297,618</u>
Total liabilities	<u>16,209,191</u>
<b>DEFERRED INFLOW OF RESOURCES</b>	
Deferred gain on debt refunding	<u>150,419</u>
Total deferred inflow of resources	<u>150,419</u>
<b>NET POSITION</b>	
Unrestricted	<u><u>\$ (15,522,778)</u></u>

The notes to basic financial statements are an integral part of this statement

**CITY OF GREENFIELD**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
For the Fiscal Year Ended June 30, 2021

	<u>Private Purpose Trust Funds</u>
	<u>Successor Agency</u>
<b>ADDITIONS:</b>	
Taxes	\$ 1,708,662
Investment earnings	14,411
	<u>1,723,073</u>
Total additions	
<b>DEDUCTIONS:</b>	
Community development	4,906
Interest expense	498,263
	<u>503,169</u>
Total deductions	
Change in net position	1,219,904
Total net position-beginning	<u>(16,742,682)</u>
Total net position-ending	<u><u>\$ (15,522,778)</u></u>

The notes to basic financial statements are an integral part of this statement

## CITY OF GREENFIELD

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

##### A. Reporting Entity

The reporting entity is the City of Greenfield. There are no component units included in this report that meet the reporting entity definition criteria of GASB Statement No. 14, *The Financial Reporting Entity*, as amended by GASB Statement No. 39, GASB Statement No. 61, and GASB Statement No. 80.

##### B. Basis of Presentation

The City's basic financial statements are prepared in conformity with accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is the acknowledged standard setting body for establishing accounting and financial reporting standards followed by governmental entities in the United States of America.

###### *Government-wide Statements*

The Statement of Net Position and the Statement of Activities display information about the primary government (the City). These statements include the financial activities of the overall City government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Government activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each segment of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs, (b) grants and contributions that are restricted to meeting the operational needs of a program, and (c) fees, grants, and contributions that are restricted to financing the acquisition or construction of capital assets. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

###### *Fund Financial Statements*

The fund financial statements provide information about the City's funds. Separate statements for each fund category—*governmental, proprietary, and fiduciary*—are presented. The emphasis of fund financial statements is on major individual funds, each of which is displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

Proprietary fund financial statements include a Statement of Net Position, a Statement of Revenues, Expenses, and Changes in Net Position, and a Statement of Cash Flows for all proprietary funds.

Proprietary funds and fiduciary funds are accounted for using the "*economic resources*" measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or non-current) are included on the Statement of Net Position. The Statement of Revenues, Expenses, and Changes in Fund Net Position presents increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned, while expenses are recognized in the period in which liability is incurred.

Operating revenues in the proprietary funds are those revenues that are generated from the primary operation of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as non-operating expenses.

Fiduciary funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. Fiduciary funds use the full accrual basis of accounting for reporting receivables and payables. Fiduciary funds are reported in the fund financial statements but are not included for government-wide reporting purposes.

## CITY OF GREENFIELD

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

##### C. Major Funds

GASB Statement No. 34 defines major funds and requires that the City's major funds are identified and presented separately in the fund financial statements. All other funds, called non-major funds, are combined and reported in a single column in the Fund Statements as Other Governmental Funds, regardless of their fund-type.

Major funds are defined as funds that have either assets, liabilities, revenues, or expenditures/expenses equal to ten percent of their fund-type total or five percent of the total for all funds. The General Fund is always a major fund. The City may also voluntarily select other funds it believes should be presented as major funds.

The City reported the following major governmental funds in the accompanying financial statements:

*General Fund* – This fund accounts for all financial resources except those to be accounted for in another fund. It is the general operating fund of the City.

*Home Grant Fund* – This fund accounts for the loans provided to eligible citizens for housing rehabilitation and down payment assistance.

*Traffic Impact Fund* – This fund accounts for receipt of Traffic Mitigation Development Impact Fees and their expenditures on projects to mitigate traffic impacts.

*General Facilities Impact Fund* – This fund accounts for receipt of General Facilities Development Impact Fees and their expenditures on projects to expand governmental facilities.

*Housing Fund* – This fund accounts for the receipt of the low-moderate income housing loan repayments and related low-moderate income housing expenditures.

*Supplemental Transaction and Use Tax Fund* – This fund accounts for receipt of voter-approved transactions and use tax and their expenditures to mitigate the reduction of, and maintain the continuation of, vital City services.

*Capital Projects Fund* – This fund accounts for resources used for the acquisition of various major capital improvements.

*Fire Fund* – This fund accounts for resources used for the operation of fire safety within the City.

The City reported the following major proprietary funds:

*Water Fund* – This fund accounts for the activities of providing water to residents of the City.

*Sewer Fund* – This fund accounts for the activities associated with the sewage treatment plant, pumping stations, and collections systems.

# CITY OF GREENFIELD

## NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Basis of Accounting

The government-wide, proprietary funds, and fiduciary funds financial statements are reported using the *economic resources measurement focus* and the *full accrual basis* of accounting. Revenues are recorded when *earned* and expenses are recorded at the time liabilities are *incurred*, regardless of when the related cash flows take place.

Governmental funds are reported using the *current financial resources* measurement focus and the *modified accrual* basis of accounting. Under this method, revenues are recognized when *measurable and available*. The City considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after fiscal year end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent that they have matured.

Capital asset acquisitions are reported as *expenditures* in governmental funds. Proceeds of long-term debt and acquisitions under capital leases are reported as *other financing sources*.

Non-exchange transactions, in which the City gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

Other revenues susceptible to accrual include other taxes, intergovernmental revenues, interest, and charges for services.

Grant revenues are recognized in the fiscal year in which all eligibility requirements are met. Under the terms of grant agreements, the City may fund certain programs with a combination of cost-reimbursement grants, categorical block grants, and general revenues. Thus, both restricted and unrestricted net assets may be available to finance program expenditures/expenses. The City's policy is to first apply restricted grant resources to such programs, followed by general revenues, if necessary.

#### E. Property Taxes

California Constitution Article XIII A limits the combined property tax rate to one percent of a property's assessed valuation. Additional taxes may be imposed with voters' approval. Assessed value is calculated at one hundred percent of a property's fair value, as defined by Article XIII A, and may be increased no more than two percent per year, unless a change in ownership or new construction occurs. The State legislature has determined the method of distributing the one percent tax levy among the various taxing jurisdictions.

Property tax revenues are recognized in the fiscal year for which taxes have been levied and collected within sixty days of fiscal year end. Property taxes are billed and collected as follows:

	<u>Secured</u>	<u>Unsecured</u>
Valuation/Lien Dates	January 1	January 1
Levy Dates	July 1	July 1
Due Dates	November 1 (50%) February 1 (50%)	August 1
Delinquency Dates	December 10 (Nov.) April 10 (Feb.)	August 31

#### F. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, revenues, expenditures or expenses as appropriate. Actual results could differ from those estimates.

**CITY OF GREENFIELD**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

G. Cash Equivalents

For purposes of the statement of cash flows, the City considers all highly liquid investment instruments purchased with maturity of three months or less to be cash equivalents.

H. Deferred Outflows and Inflows of Resources

Pursuant to GASB Statement No. 63, “Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position,” and GASB Statement No. 65, “Items Previously Reported as Assets and Liabilities,” the City recognizes deferred outflows and inflows of resources.

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. A deferred outflow of resources is defined as a consumption of net position by the government that is applicable to a future reporting period. The City has two items that qualify for reporting in this category; refer to Note 9 and Note 11 for detailed listings of the deferred outflows of resources the City has reported.

In addition to liabilities, the Statement of Net Position and the Governmental Funds – Balance Sheet will sometimes report a separate section for deferred inflows of resources. A deferred inflow of resources is defined as an acquisition of net position by the City that is applicable to a future reporting period. The City has two items which qualify for reporting in this category; refer to Note 6 and Note 11 for detailed listings of the deferred inflows of resources the City has reported.

I. Capital Assets

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Contributed capital assets are valued at their estimated fair value on the date contributed. The City’s policy is to capitalize all capital assets with costs exceeding certain minimum thresholds of \$2,500 and with useful lives exceeding one year.

With the implementation of GASB Statement No. 34, the City was not required to record infrastructure assets existing or acquired prior to July 1, 2001. The City elected not to record such infrastructure assets. The City may elect to record such infrastructure assets in the future.

The purpose of depreciation is to spread costs of capital assets equitably among all users over the lives of these assets. The amount charged to depreciation expense each fiscal year represents that fiscal year’s pro rata share of the cost of capital assets. GASB Statement No. 34 requires that all capital assets with limited useful lives be depreciated over their estimated useful lives. Depreciation is provided using the straight line method, which means the cost of the asset is divided by its expected useful life in years and the result is charged to expense each fiscal year until the asset is fully depreciated. The City has assigned the useful lives listed below to capital assets:

Utility lines and equipment	10-40 years
Building and improvements	10-40 years
Infrastructure	10-40 years
Property and equipment	5-10 years
Vehicles	5 years

J. Unearned Revenue

Unearned revenue arises when assets are received before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements are met are recorded as unearned revenue.

K. Compensated Absences

In compliance with Governmental Accounting Standards Board Statement No. 16, the City has established a liability for accrued sick leave and vacation in relevant funds. For governmental type funds, the current liability appears in the respective funds. All vacation paid is accrued when incurred in the government-wide and proprietary fund financial statements. This liability is set up for the current employees at the current rates of pay. If sick leave and vacation are not used by the employee during the term of employment, a portion of the compensation is payable to the employee at the time of retirement. Such compensation is calculated at the employee’s prevailing rate at the time of retirement or termination.

## CITY OF GREENFIELD

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

##### K. Compensated Absences (Continued)

Each fiscal year, an adjustment to the liability is made based on pay rate changes and adjustments for the current portion. The General Fund is primarily responsible for the repayment of the governmental portion of compensated absences.

##### L. Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City of Greenfield's California Public Employee's Retirement System (CalPERS) plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

##### M. Fund Balances

Fund balances of the governmental funds are classified as follows:

**Nonspendable Fund Balance** – represents amounts that cannot be spent because they are either not in spendable form (such as inventory or prepaid insurance) or are legally required to remain intact (such as notes receivable or principal of a permanent fund).

**Restricted Fund Balance** – represents amounts that are constrained by external parties, constitutional provisions or enabling legislation.

**Committed Fund Balance** – represents amounts that can only be used for a specific purpose because of a formal action by the City's governing board. Committed amounts cannot be used for any other purpose unless the governing board removes those constraints by taking the same type of formal action. Committed fund balance amounts may be used for other purposes with appropriate due process by the governing board. Commitments are typically done through adoption and amendment of the budget. Committed fund balance amounts differ from restricted balances in that the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.

**Assigned Fund Balance** – represents amounts that the City intends to use for a specific purpose, but that do not meet the criteria to be classified as restricted or committed. Intent may be stipulated by the governing board or by an official or body to which the governing board delegates the authority. Specific amounts that are not restricted or committed in a special revenue, capital projects, debt service, or permanent fund are assigned for purposes in accordance with the nature of their fund type or the fund's primary purpose. Assignments within the general fund convey that the intended use of those amounts is for a specific purpose that is narrower than the general purpose of the City.

**Unassigned Fund Balance** – represents amounts which are unconstrained in that they may be spent for any purpose. Only the general fund reports a positive unassigned fund balance. Other governmental funds might report a negative balance in this classification because of overspending for specific purposes for which amounts had been restricted, committed or assigned.

When an expenditure is incurred for a purpose for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

##### N. Net Position

GASB Statement No. 63 requires that the difference between assets added to the deferred outflows of resources, and liabilities added to the deferred inflows of resources, be reported as net position. Net position is classified as either net investment in capital assets, restricted, or unrestricted.

Net position that is net investment in capital assets, consists of capital assets, net of accumulated depreciation, and reduced by the outstanding principal of related debt. Restricted net position is the portion of net position that has external constraints placed on it by creditors, grantors, contributors, laws, or regulations of other governments, or through constitutional provisions or enabling legislations. Unrestricted net position consists of net position that does not meet the definition of net investment in capital assets or restricted net position.

# CITY OF GREENFIELD

## NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### O. Future Accounting Pronouncements

GASB Statements listed below will be implemented in future financial statements:

Statement No. 87	"Leases"	The provisions of this statement are effective for fiscal years beginning after June 15, 2021.
Statement No. 89	"Accounting for Interest Cost Incurred before the End of a Construction Period"	The provisions of this statement are effective for fiscal years beginning after December 15, 2020.
Statement No. 91	"Conduit Debt Obligations"	The provisions of this statement are effective for fiscal years beginning after December 15, 2021.
Statement No. 92	"Omnibus 2020"	The provisions of this statement are effective for fiscal years beginning after June 15, 2021.
Statement No. 93	"Replacement of Interbank Offered Rates"	The provisions of this statement except for paragraphs 11b, 13, and 14 are effective for fiscal years beginning after June 15, 2020. Paragraph 11b is effective for fiscal years beginning after December 31, 2021. Paragraphs 13 and 14 are effective for fiscal years beginning after June 15, 2021.
Statement No. 94	"Public-Private and Public-Public Partnerships and Availability Payment Arrangements"	The provisions of this statement are effective for fiscal years beginning after June 15, 2022.
Statement No. 96	"Subscription-Based Information Technology Arrangements"	The provisions of this statement are effective for fiscal years beginning after June 15, 2022.
Statement No. 97	"Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans - an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32"	The provisions of this statement except for paragraphs 6-9 are effective for fiscal years beginning after December 15, 2019. Paragraphs 6-9 are effective for fiscal years beginning after June 15, 2021.
Statement No. 99	"Omnibus 2022"	The provisions of this statement are effective in April 2022 except for the provisions related to leases, PPPs, SBITAs, financial guarantees and derivative instruments. The provisions related to leases, PPPs, and SBITAs are effective for fiscal years beginning after June 15, 2022. The provisions related to financial guarantees and derivative instruments are effective for fiscal years beginning after June 15, 2023.
Statement No. 100	"Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62"	The provisions of this statement are effective for fiscal years beginning after June 15, 2023.
Statement No. 101	"Compensated Absences"	The provisions of this statement are effective for fiscal years beginning after December 15, 2023.

# CITY OF GREENFIELD

## NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

### NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. Budgetary Information

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for governmental funds. The City's budget ordinances require that in April of each fiscal year, the City Manager submit a preliminary budget that includes projected expenditures and the means of financing them, to the City Council, for the fiscal year commencing the following July 1. As modified during public study sessions, the preliminary budget becomes the proposed budget. Following public hearings on the proposed budget, the final annual budget is adopted by the City Council in June for the following fiscal year. After adoption of the final budget, transfers of appropriations within a general fund department, or within other funds, can be made by the City Manager. Budget modifications between funds; increases or decreases to a fund's overall budget; transfers between general fund departments; or transfers that affect capital projects, must be approved by the City Council. Numerous properly authorized amendments are made during the fiscal year.

Budgetary control is enhanced by integrating the budget into the general ledger accounts. Encumbrance accounting is employed (e.g., purchase orders) to avoid expenditures over the budget. In general, encumbrances outstanding at fiscal year end are automatically re-budgeted in the following fiscal year.

#### B. Deficit Fund Balances

##### Major Funds:

A deficit fund balance of \$1,862,491 exists in the General Facilities Impact Fund. This fund balance deficit is due to the City incurring costs in advance of receiving revenue. The City expects to fund the deficit through future revenues and/or transfers of funds.

A deficit fund balance of \$1,486,862 exists in the Fire Fund. This fund balance deficit is due to the City incurring costs in advance of receiving revenue. The City expects to fund the deficit through future revenues and/or transfers of funds.

A deficit fund balance of \$3,144,977 exists in the Internal Service Fund. This fund balance deficit is due to the City incurring costs in advance of moving money into the fund to cover the services. The City expects to fund the deficit through future transfers of funds.

##### Nonmajor Funds:

A deficit fund balance of \$72,701 exists in the Police Impact Fund. This fund balance deficit is due to the City incurring costs in advance of receiving revenue. The City expects to fund the deficit through future revenues and/or transfers of funds.

A deficit fund balance of \$104,941 exists in the Greenfield Science Workshop Fund. This fund balance deficit is due to the City incurring costs in advance of receiving revenue. The City expects to fund the deficit through future revenues and/or transfers of funds.

### NOTE 3 – CASH AND INVESTMENTS

The composition of cash and investments as of June 30, 2021, by fund, is as follows:

	Available For Operations	Restricted	Total
General Fund	\$ 304,201	\$ -	\$ 304,201
Special Revenue Funds	12,294,931	-	12,294,931
Capital Project Fund	1,750,392	-	1,750,392
Proprietary Funds	5,692,164	-	5,692,164
Fiduciary Funds	-	708,446	708,446
Total	<u>\$ 20,041,688</u>	<u>\$ 708,446</u>	<u>\$ 20,750,134</u>

**CITY OF GREENFIELD**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

**NOTE 3 – CASH AND INVESTMENTS (Continued)**

Cash and investments at June 30, 2021, consisted of the following:

Cash in banks and on hand	\$ 2,932,172
Investments	<u>17,109,516</u>
Total cash and investments, statement of net position	<u>20,041,688</u>
Cash in banks and on hand	708,439
Cash and investments with fiscal agent	<u>7</u>
Total cash and investments, statement of fiduciary net position	<u>708,446</u>
Total	<u>\$ 20,750,134</u>

Governmental Accounting Standards Board (GASB) Statement No. 72, "Fair Value Measurements and Application," provides the framework for measuring fair value. The framework categorizes a fair value hierarchy that is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The City has the following recurring fair value measurements as of June 30, 2021:

		<u>Fair Value Measurement Using</u>		
		Quoted Prices in	Significant	
		Active Markets	Other	Significant
		for Identical	Observable	Unobservable
		Assets	Inputs	Inputs
<u>Investments by fair value</u>	<u>Total</u>	<u>(Level 1)</u>	<u>(Level 2)</u>	<u>(Level 3)</u>
Debt securities:				
Negotiable certificates of deposit	\$ 2,399,120	\$ 2,399,120	\$ -	\$ -
Total investments measured at fair value	2,399,120	<u>\$ 2,399,120</u>	<u>\$ -</u>	<u>\$ -</u>
Investments measured at amortized cost:				
Money market funds	991,106			
LAIF	13,719,290			
Held by fiscal agent:				
Money market funds	<u>7</u>			
Total investments	<u>\$ 17,109,523</u>			

A. Investments Authorized by the California Government Code and the City's Investment Policy

The table below identifies the investment types that are authorized for the City by the California Government Code. The table also identifies certain provisions of the California Government Code that address interest rate risk, credit risk, and concentration of credit risk.

<u>Authorized Investment Type</u>	<u>Maximum Maturity</u>	<u>Maximum Percentage of Portfolio</u>	<u>Maximum Investment in One Issuer</u>
Local Agency Bonds	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Bankers' Acceptance	180 days	40%	30%
Commercial Paper	180 days	15%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Time Deposits	5 years	25%	None
Repurchase Agreements	90 days	None	None

**CITY OF GREENFIELD**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

**NOTE 3 – CASH AND INVESTMENTS (Continued)**

A. Investments Authorized by the California Government Code and the City’s Investment Policy (Continued)

Reverse Repurchase Agreements	90 days	20%	None
Medium-Term Notes	5 years	30%	15%
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	\$75,000,000
JPA Pools (other investment pools)	N/A	None	None

B. Investments Authorized by Debt Agreements

Investment of debt proceeds held by bond trustees are governed by the provisions of the debt agreements, rather than the general provisions of the California Government Code or the City’s investment policy. The table below identifies the investment types that are authorized for investments held by fiscal agents. The table also identifies certain provisions of these debt agreements that address interest rate risk, credit risk, and concentration of credit risk.

<u>Authorized Investment Type</u>	<u>Maximum Maturity</u>	<u>Maximum Percentage of Portfolio</u>	<u>Maximum Investment in One Issuer</u>
U.S. Treasury Obligations	None	None	None
U.S. Agency Securities	None	None	None
Bankers’ Acceptance	1 year	None	None
Commercial Paper	None	None	None
Negotiable Certificates of Deposit	None	None	None
Investment Agreements	None	None	None
Repurchase Agreements	30 days	None	None
Money Market Mutual Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	\$75,000,000
Local Agency Bonds	None	None	None

C. Disclosures Relating to Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the City manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments, and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flows and liquidity needed for operations.

Information about the sensitivity of the fair values of the City’s investments to market interest rate fluctuations is provided by the following table that shows the distribution of the City’s investments by maturity:

<u>Investment Type</u>	<u>Carrying Amount</u>	<u>Remaining Maturity (in Months)</u>			
		<u>12 Months Or Less</u>	<u>13-24 Months</u>	<u>25-60 Months</u>	<u>More than 60 Months</u>
LAIF	\$ 13,719,290	\$ 13,719,290	\$ -	\$ -	\$ -
Negotiable certificates of deposit	2,399,120	608,270	1,272,096	518,754	-
Money market funds	991,106	991,106	-	-	-
Held by fiscal agent:					
Money market funds	7	7	-	-	-
<b>Total</b>	<b>\$ 17,109,523</b>	<b>\$ 15,318,673</b>	<b>\$ 1,272,096</b>	<b>\$ 518,754</b>	<b>\$ -</b>

**CITY OF GREENFIELD**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

**NOTE 3 – CASH AND INVESTMENTS (Continued)**

C. Disclosures Relating to Interest Rate Risk (Continued)

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by the California Government Code, and the actual rating as of fiscal year end for each investment type.

Investment Type	Carrying Amount	Minimum Legal Rating	Exempt From Disclosure	Rating as of Fiscal Year End	
				AAA	Not Rated
LAIF	\$ 13,719,290	N/A	\$ -	\$ -	\$ 13,719,290
Negotiable certificates of deposit	2,399,120	N/A			2,399,120
Money market funds	991,106	N/A			991,106
Held by fiscal agent:					
Money market funds	7	N/A			7
<b>Total</b>	<b>\$ 17,109,523</b>		<b>\$ -</b>	<b>\$ -</b>	<b>\$ 17,109,523</b>

D. Concentration of Credit Risk

The investment policy of the City contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by the California Government Code. There are no investments in any one issuer that represents 5% or more of the total City’s investments.

E. Custodial Credit Risk

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The California Government Code and the City’s investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by State or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under State law (unless so waived by the governmental unit). The fair value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure the City’s deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

None of the City’s deposits with financial institutions in excess of the Federal Depository Insurance Corporation’s limits were held in uncollateralized accounts.

The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the City’s investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for investments. With respect to investments, custodial credit risk generally applies only to direct investments in marketable securities. Custodial credit risk does not apply to a local government’s indirect investment in securities through the use of mutual funds or governmental investment pools (such as LAIF).

F. Investment in State Investment Pool

The City is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by the California Government Code under the oversight of the Treasurer of the State of California. The fair value of the City’s investment in this pool is reported in the accompanying basic financial statements at the amounts based upon the City’s pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

## CITY OF GREENFIELD

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

#### NOTE 4 – NOTES RECEIVABLE

A. 2005 Community Housing Improvement Systems and Planning Association

On December 28, 2005, the City entered into an agreement with the Community Housing Improvement Systems and Planning Association (CHISPA), a nonprofit housing agency, in which the City contributed \$500,000 toward the cost of developing a 40-unit multi-family residential project, named Walnut Place, for low and moderate income households. In exchange for the City contribution, the City obtained a promissory note and deed of trust secured by the housing project. CHISPA agrees to maintain the project in accordance with certain low-and moderate-income restrictions imposed upon it by the City. Repayment of the \$500,000 note is not due as long as CHISPA meets the requirements of the various restrictions. Accordingly, the City has recorded a note receivable and offsetting unearned revenue, since the value of the note is not a source of readily available funding.

B. 2007 Community Housing Improvement Systems and Planning Association

On May 2, 2007, the City entered into an agreement with the Community Housing Improvement Systems and Planning Association (CHISPA), a nonprofit housing agency, in which the City contributed \$500,000 toward the cost of developing a 40-unit multi-family residential project, named Vineyard Green Townhomes, for low and moderate income households. In exchange for the City contribution, the City obtained a promissory note and deed of trust secured by the housing project. CHISPA agrees to maintain the project in accordance with certain low- and moderate-income restrictions imposed upon it by the City. The loan accrues simple interest at 3% per annum and repayment of the \$500,000 note is not due until 55 years from the date the Promissory Note was signed. Accordingly, the City has recorded a note receivable and offsetting unearned revenue, since the value of the note is not a source of readily available funding. At June 30, 2021, the loan had accrued interest of \$138,450, bringing the loan balance to \$638,450.

C. 2009 Community Housing Improvement Systems and Planning Association

On April 10, 2009, the City entered into an agreement with the Community Housing Improvement Systems and Planning Association (CHISPA), a nonprofit housing agency, in which the City contributed \$700,000 toward the cost of developing a 40-unit multi-family residential project, named Vineyard Green Townhomes, for low and moderate income households. In exchange for the City contribution, the City obtained a promissory note and deed of trust secured by the housing project. CHISPA agrees to maintain the project in accordance with certain low- and moderate-income restrictions imposed upon it by the City. The loan accrues simple interest at 3% per annum and repayment of the \$700,000 note is not due until 55 years from the date the Promissory Note was signed. Accordingly, the City has recorded a note receivable and offsetting unearned revenue, since the value of the note is not a source of readily available funding. At June 30, 2021, the loan had accrued interest of \$193,749, bringing the loan balance to \$893,749.

D. Magnolia Place

On November 25, 2014, the City entered into a loan agreement with Greenfield Senior Associates, for the construction of 32 units of senior rental housing, to include 4 very-low income units, 27 low-income units, and one manager's unit. The agreement included an acquisition loan and a fee deferral loan. The City contributed \$708,000 toward the acquisition costs of the property, and \$250,000 toward the deferral of development impact fees. In exchange for the City contribution, the City obtained a promissory note for each loan, a loan agreement for both notes, and a deed of trust secured by the project. The term of the acquisition loan is 55 years from the date the Certificate of Occupancy is issued for the project, at 0% interest from disbursement through the earlier of the permanent loan conversion or the third anniversary of the construction loan closing, and thereafter at a rate between 0% and 3%, to be set by the City Manager. The term of the fee deferral loan is 30 years from the date of the Certificate of Occupancy, at 0% interest from disbursement through the earlier of the permanent loan conversion or the third anniversary of the construction loan closing, and thereafter at a rate of 3%. Loans are repaid annually in arrears, after conversion from the construction loan to the permanent loan, and no later than April 15 of each year with respect to the previous calendar year, in amounts for each loan equal to 50% of the Residual Receipts. Both loans become due and payable if the developer transfers or sells the project without approval of the City. The City has recorded a note receivable and offsetting unearned revenue for the acquisition loan, since the value of the note is not a source of readily available funding. The fee deferral loan will be recorded as a note receivable at the time that the fee deferral occurs.

# CITY OF GREENFIELD

## NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

### NOTE 4 – NOTES RECEIVABLE (Continued)

#### E. Down Payment Assistance Program (CDBG)

The City has received funding from the Department of Housing and Urban Development (HUD), via the Community Development Block Grant (CDBG) program to help low-and moderate- income residents and commercial enterprises purchase property by assisting them with loans to make down payments. The promissory notes accrue simple interest of 3% and the repayment of the principal and interest is deferred for 30 years, unless the property is sold or transferred. Accordingly, the City has recorded notes receivable and offsetting deferred revenue, since the value of the notes is not a source of readily available funding. At June 30, 2021, there was one such note receivable for a total balance of \$48,600.

#### F. Down Payment Assistance Program

At June 30, 2021, the City held \$689,682 in promissory notes secured by deeds of trust on various residential properties for households that participated in the City’s down payment assistance program for low- and moderate-income households. The promissory note accrues simple interest of 3% and repayment of the principal and interest is deferred for 30 years, unless the property is sold or transferred. Accordingly, the City has recorded notes receivable and offsetting deferred revenue, since the value of the notes is not a source of readily available funding.

#### G. Housing Rehabilitation

The City provides loans to eligible citizens through the Housing Fund and Home Grant Fund for housing rehabilitation. Interest is generally deferred and repayment occurs when property ownership changes. The balance outstanding at June 30, 2021, is \$1,066,297, which is offset by unearned revenue in the governmental funds financial statements. As part of the Home program, in October 2015, the City entered into a Promissory Note with Greenfield Pacific Associates II, LP for a \$4,500,000 advance for the construction of the Terracina Oaks housing project. The terms of the note repayment is 55 years from the Notice of Completion, or no more than 58 years from October 2015. The outstanding principal balance incurs 3% simple interest from the date of disbursement. The note will be payable from the residual receipts collected from the Project. The balance outstanding at June 30, 2021 is \$5,058,318, which includes \$558,318 in accrued interest, and is offset by deferred revenue in the governmental funds financial statements.

### NOTE 5 – CAPITAL ASSETS

Capital assets activity for the fiscal year ended June 30, 2021, was as follows:

	Balance July, 1 2020	Additions	Deletions	Transfers	Prior Period Adjustments	Balance June 30, 2021
<b>Governmental Activities</b>						
Nondepreciable capital assets:						
Land	\$ 6,588,665	\$ -	\$ -	\$ -	\$ -	\$ 6,588,665
Construction in progress	142,669	118,310		(44,083)		216,896
Total nondepreciable capital assets	<u>\$ 6,731,334</u>	<u>\$ 118,310</u>	<u>\$ -</u>	<u>\$ (44,083)</u>	<u>\$ -</u>	<u>\$ 6,805,561</u>
Depreciable capital assets:						
Buildings and improvements	\$ 29,006,415	\$ -	\$ -	\$ -	\$ 1,480,872	\$ 30,487,287
Property and equipment	4,989,826	364,585	-	-	181,890	5,536,301
Infrastructure	10,166,318	-	-	44,083	(969,250)	9,241,151
Total depreciable capital assets	44,162,559	364,585	-	44,083	693,512	45,264,739
Less accumulated depreciation	(17,490,627)	(2,185,930)	-	-	1,402,057	(18,274,500)
Net depreciable capital assets	<u>26,671,932</u>	<u>\$ (1,821,345)</u>	<u>\$ -</u>	<u>44,083</u>	<u>\$ 2,095,569</u>	<u>\$ 26,990,239</u>
Net capital assets	<u>\$ 33,403,266</u>	<u>\$ (1,703,035)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,095,569</u>	<u>\$ 33,795,800</u>

**CITY OF GREENFIELD**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

**NOTE 5 – CAPITAL ASSETS (Continued)**

	Balance July, 1 2020	Additions	Deletions	Transfers	Prior Period Adjustments	Balance June 30, 2021
<b>Business-Type Activities</b>						
Nondepreciable capital assets:						
Land	\$ 323,537	\$ -	\$ -	-	\$ -	\$ 323,537
Construction in progress	331,258	6,988	-	-	-	338,246
Total nondepreciable capital assets	<u>\$ 654,795</u>	<u>\$ 6,988</u>	<u>\$ -</u>	<u>-</u>	<u>\$ -</u>	<u>\$ 661,783</u>
Depreciable capital assets:						
Property and equipment	\$ 30,008,597	\$ 325,148	\$ -	-	\$ (70,601)	\$ 30,263,144
Total depreciable capital assets	30,008,597	325,148	-	-	(70,601)	30,263,144
Less accumulated depreciation	(12,054,428)	(1,154,240)	-	-	(29,384)	(13,238,052)
Net depreciable capital assets	<u>\$ 17,954,169</u>	<u>\$ (829,092)</u>	<u>\$ -</u>	<u>-</u>	<u>\$ (99,985)</u>	<u>\$ 17,025,092</u>
Net capital assets	<u>\$ 18,608,964</u>	<u>\$ (822,104)</u>	<u>\$ -</u>	<u>-</u>	<u>\$ (99,985)</u>	<u>\$ 17,686,875</u>

Depreciation expense was charged to function and programs based on their usage of the related assets. The amounts allocated to each function or program were as follows:

**Governmental Activities:**

General government	\$ 285,143
Public works	30,331
Parks and recreation	226,341
Public safety	507,607
Streets and roads	<u>1,136,508</u>
Total depreciation expense-governmental activities	<u>\$ 2,185,930</u>

**Business-type Activities:**

Water	\$ 587,468
Sewer	<u>566,772</u>
Total depreciation expense-business-type activities	<u>\$ 1,154,240</u>

**NOTE 6 – DEFERRED INFLOWS OF RESOURCES**

At June 30, 2021, deferred inflows of resources, reported on the Balance Sheet- Governmental Funds, consisted of the following:

	Unavailable Revenue
<b>Major Funds:</b>	
Home Grant Fund	\$ 6,124,615
Housing Fund	3,429,881
<b>Nonmajor Fund:</b>	
CDBG Fund	<u>48,600</u>
	<u>\$ 9,603,096</u>

**CITY OF GREENFIELD**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

**NOTE 7 – LONG-TERM LIABILITIES**

A. Capital Leases Payable

On December 30, 2015, the capital lease was refunded by the 2015 Refunding Civic Center Lease. The refunding resulted in an overall debt service savings of \$188,247, and the net present value of the debt service savings, called an economic gain, amounted to \$169,357. Refunding also resulted in an accounting loss of \$31,165, which is amortized over the life of the 2015 lease. The refunding lease accrues interest at 1.9 percent and has semi-annual lease payments due December 30 and June 30 each year. Future minimum lease payments are as follows:

Fiscal Year Ending June 30	Amount
2022	\$ 182,570
2023	182,570
2024	182,570
2025	182,570
2026	<u>82,139</u>
Total minimum lease payments	812,419
Less amount representing interest	<u>(36,941)</u>
Present value on net minimum lease payments	<u>\$ 775,478</u>

On December 10, 2015, the City entered into a capital lease agreement with PNC Equipment Finance, LLC. The lease proceeds were used for the acquisition and installation of an energy conservation project. The amount of the lease was \$4,120,377 and accrues interest at 3.139 percent. The lease is secured by all equipment under the lease, and the moneys and investments held in the escrow fund. Semi-annual lease payments are due June 10 and December 10 of each year, commencing on December 10, 2016. Future minimum lease payments are as follows:

Fiscal Year Ending June 30	Amount
2022	\$ 345,408
2023	359,358
2024	373,850
2025	388,908
2026	404,550
2027-2031	<u>2,033,378</u>
Total minimum lease payments	3,905,452
Less amount representing interest	<u>(581,754)</u>
Present value on net minimum lease payments	<u>\$ 3,323,698</u>

On September 30, 2016, the City entered into a capital lease agreement with PNC Equipment Finance, LLC. The lease proceeds were used for the acquisition and installation of an energy conservation project. The amount of the lease was \$2,163,836 and accrues interest at 2.782 percent. The lease is secured by all equipment under the lease, and the moneys and investments held in the escrow fund. Semi-annual lease payments are due June 10 and December 10 of each year commencing December 10, 2016. Future minimum lease payments are as shown on the following page:

**CITY OF GREENFIELD**

## NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

**NOTE 7 – LONG-TERM LIABILITIES (Continued)**A. Capital Leases Payable (Continued)

Fiscal Year Ending June 30	Amount
2022	\$ 164,418
2023	168,046
2024	171,652
2025	175,230
2026	178,774
2027-2031	<u>970,271</u>
Total minimum lease payments	1,828,391
Less amount representing interest	<u>(257,012)</u>
Present value on net minimum lease payments	<u>\$ 1,571,379</u>

On December 7, 2015, the City entered into a capital lease agreement with US Bank Equipment Finance. The lease proceeds were used to purchase a Konica copier for the Police Department. The amount of the lease was \$10,497 and the interest accrues at 4.738 percent. Annual lease payments are due each year commencing December 2015. The lease was paid in full during the 2020-21 fiscal year.

On March 14, 2019, the City entered into a capital lease agreement with Motorola Solutions, Inc. The lease proceeds were used to purchase Police radios. The amount of the lease was \$200,329 and accrues at 5.220%. Annual payments are due each year commencing March 2020. Future minimum lease payments are as follows on the next page:

Fiscal Year Ending June 30	Amount
2022	\$ 46,715
2023	46,715
2024	<u>46,715</u>
Total minimum lease payments	140,145
Less amount representing interest	<u>(13,750)</u>
Present value on net minimum lease payments	<u>\$ 126,395</u>

On February 1, 2019, the City entered into a capital lease agreement with KS State Bank. The lease proceeds were used to purchase a citywide surveillance system. The amount of the lease was \$1,170,676 and accrues at 4.13%. Payments of \$21,628 are due monthly commencing February 2019. Future minimum lease payments are as follows:

Fiscal Year Ending June 30	Amount
2022	\$ 237,906
2023	259,534
2024	<u>151,395</u>
Total minimum lease payments	648,835
Less amount representing interest	<u>(33,367)</u>
Present value on net minimum lease payments	<u>\$ 615,468</u>

**CITY OF GREENFIELD**

## NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

**NOTE 7 – LONG-TERM LIABILITIES (Continued)****B. California Infrastructure and Economic Development Bank Loan Agreement**

In September 2006, the City entered into two direct borrowing loan agreements with the California Infrastructure and Economic Development Bank (CIEDB). The agreements provide financing for two projects within the City: the 10<sup>th</sup> Street Water Expansion Project and the Wastewater Treatment Plant Expansion. The Water Expansion Project financing agreement is \$3,700,000 and the Wastewater Plant Expansion financing agreement is \$2,360,000. The loans were at an interest rate of 3.15% with semi-annual payments due in August and February of each year.

The future minimum payment obligation for the Water Expansion Project loan agreement at June 30, 2021, is as follows:

Fiscal Year Ending June 30	Principal	Interest	Total
2022	\$ 110,390	\$ 69,188	\$ 179,578
2023	113,867	65,656	179,523
2024	117,454	62,012	179,466
2025	121,154	58,254	179,408
2026	124,970	54,378	179,348
2027-2031	686,439	209,332	895,771
2032-2036	801,581	92,377	893,958
2037	175,779	2,768	178,547
	<u>\$ 2,251,634</u>	<u>\$ 613,965</u>	<u>\$ 2,865,599</u>

The future minimum payment obligation for the Wastewater Plant Expansion loan agreement at June 30, 2021, is as follows:

Fiscal Year Ending June 30	Principal	Interest	Total
2022	\$ 76,299	\$ 47,822	\$ 124,121
2023	78,703	45,380	124,083
2024	81,182	42,862	124,044
2025	83,739	40,265	124,004
2026	86,377	37,585	123,962
2027-2031	474,455	144,686	619,141
2032-2036	554,038	63,849	617,887
2037	121,495	1,913	123,408
	<u>\$ 1,556,288</u>	<u>\$ 424,362</u>	<u>\$ 1,980,650</u>

**C. Compensated Absences**

Governmental Accounting Standards Board Statement No. 16 identifies certain items that should be accrued as a liability as benefits are earned by employees, but only to the extent it is probable that the employer will compensate the employees for the benefits through cash payments conditioned on the employee's termination or retirement.

The City's employees accumulate earned but unused benefits, which can be converted to cash at termination of employment. The non-current portion of these vested benefits, payable in accordance with various collective bargaining agreements, at June 30, 2021, total \$669,295 for governmental activities.

**CITY OF GREENFIELD**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
June 30, 2021

**NOTE 8 – CHANGES IN LONG-TERM LIABILITIES**

The following is a summary of long-term liability activities for the fiscal year ended June 30, 2021:

	Balance July 1, 2020	Additions	Deletions	Balance June 30, 2021	Due Within One Year
Governmental activities:					
Capital leases payable	\$ 5,514,475	\$ -	\$ 673,436	\$ 4,841,039	\$ 669,906
Net pension liability	4,625,605	700,760	-	5,326,365	-
Compensated absences	556,509	433,278	320,492	669,295	-
<b>Total</b>	<b>\$ 10,696,589</b>	<b>\$ 1,134,038</b>	<b>\$ 993,928</b>	<b>\$ 10,836,699</b>	<b>\$ 669,906</b>

	Balance July 1, 2020	Additions	Deletions	Balance June 30, 2021	Due Within One Year
Business-type activities:					
CIEDB water loan - direct borrowing	\$ 2,358,653	\$ -	\$ 107,019	\$ 2,251,634	\$ 110,390
CIEDB sewer loan - direct borrowing	1,630,257	-	73,969	1,556,288	76,299
Capital leases payable	1,692,299	-	120,920	1,571,379	121,343
Net pension liability	423,218	-	121,983	301,235	-
<b>Total</b>	<b>\$ 6,104,427</b>	<b>\$ -</b>	<b>\$ 423,891</b>	<b>\$ 5,680,536</b>	<b>\$ 308,032</b>

**NOTE 9 – DEFERRED OUTFLOWS OF RESOURCES – DEBT REFUNDING**

At June 30, 2021, deferred outflows of resources relating to debt refunding, reported in the statement of net position, consisted of the following:

	Governmental Activities
Deferred charge on refunding	\$ 13,763

**NOTE 10– INTERFUND TRANSACTIONS**

Interfund transactions are reported as either advances, services provided, reimbursements, or transfers. Advances are reported as interfund receivables and payables, as appropriate, and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund, and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers among governmental funds are netted as part of the reconciliation to the government-wide financial statements.

A. Due to/From Other Funds

Individual fund interfund receivable and payable balances at June 30, 2021, are as follows on the following page:

**CITY OF GREENFIELD**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

**NOTE 10– INTERFUND TRANSACTIONS (Continued)**

A. Due to/From Other Funds (Continued)

Fund	Due From	Due To
<b>Major Governmental Funds:</b>		
General Fund	\$ 1,606,128	\$ -
Traffic Impact Fund	3,052,378	-
Capital Project Fund	1,108,186	-
Fire Fund	-	1,606,128
<b>Nonmajor Governmental Funds:</b>		
Supplemental Law Enforcement Service Fund	72,701	-
Gas Tax Fund	101,705	-
Police Impact Fund	-	72,701
Greenfield Science Workshop Fund	-	101,705
Water Impact Fund	1,082,621	-
Debt Service Fund	-	1,108,186
<b>Internal Service Fund:</b>		
Internal Service Fund	-	4,134,999
<b>Total</b>	<b><u>\$ 7,023,719</u></b>	<b><u>\$ 7,023,719</u></b>

B. Advances Receivable and Payable

Advances receivable and payable constitute long-term borrowing between funds. Individual advance receivable and payable balances at June 30, 2021, are as follows:

Fund	Advance Receivable	Advance Payable
<b>Major Governmental Funds:</b>		
General Fund	\$ 1,895,701	\$ -
General Facilities Impact Fund	-	1,895,701
Debt Service Fund	1,643,272	-
<b>Proprietary Funds:</b>		
Water Fund	-	761,403
Sewer Fund	-	881,869
<b>Totals</b>	<b><u>\$ 3,538,973</u></b>	<b><u>\$ 3,538,973</u></b>

**NOTE 11 – PENSION PLAN**

A. General Information about the Pension Plans

*Plan Descriptions*

All qualified permanent and probationary employees are eligible to participate in the City’s separate Safety (Police) and Miscellaneous Employee Pension Plans, cost-sharing multiple employer defined benefit plans administered by the California Public Employees’ Retirement System (CalPERS). Benefit provisions under the Plans are established by State statute and City resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS’ website.

**CITY OF GREENFIELD**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

**NOTE 11 – PENSION PLAN (Continued)**

A. General Information about the Pension Plans (Continued)

*Benefits Provided*

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees’ Retirement Law.

The Plans’ provisions and benefits in effect at June 30, 2021, are summarized as follows on the following page:

	Miscellaneous		Safety			
	Prior to	On or after	Police		Fire	
	January 1, 2013	January 1, 2013	Prior to	On or after	Prior to	On or after
Hire Date	January 1, 2013	January 1, 2013	January 1, 2013	January 1, 2013	January 1, 2013	January 1, 2013
Benefit formula	2% @ 55	2% @ 62	2% @ 50	2.7% @ 57	2% @ 50	2.7% @ 57
Benefit vesting schedule	5 years service	5 years service	5 years service	5 years service	5 years service	5 years service
Benefit payments	monthly for life	monthly for life	monthly for life	monthly for life	monthly for life	monthly for life
Retirement age	50-63	52-67	50-55	50-57	50-55	50-57
Monthly benefits, as a % of eligible compensation	1.426%-2.418%	1.0% to 2.5%	2.0% to 2.7%	2.0% to 2.7%	2.0% to 2.7%	2.0% to 2.7%
Required employee contribution rates	7%	6.75%	9%	13.00%	9%	13.00%
Required employer contribution rates	10.484% + \$176,410	7.732% + \$5,122	18.152% + \$174,211	13.044% + \$10,324	20.585% + \$12,759	13.044% + \$1,377

*Contributions*

Section 20814(c) of the California Public Employees’ Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on July 1 following notice of a change in the rate. Funding contributions for the Plans are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. Contributions to the pension plan from the City during the 2020-21 fiscal year were \$428,275 for the miscellaneous plan and \$700,997 for the safety plan.

**CITY OF GREENFIELD**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

**NOTE 11 – PENSION PLAN (Continued)**

B. Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions

At June 30, 2021, the City reported a liability of \$2,594,761 for the miscellaneous plan and \$3,032,839 for the safety plan for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2019 rolled forward to June 30, 2020 using standard update procedures. The City’s proportion of the net pension liability was based on a projection of the City’s long-term share of contributions to the pension plan relative to the projected contributions of all pension plan participants, actuarially determined. At June 30, 2021, the City’s proportionate share of the net pension liability for each Plan as of June 30, 2019 and June 30, 2020 was as shown below:

	<u>Miscellaneous</u>	<u>Safety</u>
Proportion-June 30, 2019	0.05916%	0.04293%
Proportion-June 30, 2020	0.06152%	0.04552%
Change-Increase (Decrease)	<u>0.00236%</u>	<u>0.00259%</u>

For the fiscal year ended June 30, 2021, the City recognized pension expense of \$1,356,091. Pension expense represents the change in the net pension liability during the measurement period, adjusted for actual contributions and the deferred recognition of changes in investment gain/loss, actuarial gain/loss, actuarial assumptions or method, and plan benefits. At June 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pension from the sources on the following page:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 368,897	\$ -
Changes in assumptions	-	28,610
Net difference between projected and actual earnings on retirement plan investments	142,998	-
Changes in proportion and differences between City contributions and proportionate share of contributions	96,387	27,364
Adjustment due to differences in proportion	279,527	-
City contributions subsequent to the measurement date	1,129,272	-
	<u>\$ 2,017,081</u>	<u>\$ 55,974</u>

Deferred outflows of resources and deferred inflows of resources above represent the unamortized portion of changes to net pension liability, to be recognized in future periods in a systematic and rational manner.

\$1,129,272 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2022.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in the pension expenses as follows:

<u>Fiscal year Ending June 30,</u>	<u>Amount</u>
2022	\$ 256,780
2023	303,194
2024	201,863
2025	69,998
	<u>\$ 831,835</u>

**CITY OF GREENFIELD**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

**NOTE 11 – PENSION PLAN (Continued)**

**B. Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)**

*Actuarial Assumptions*

The total pension liability in the June 30, 2019 actuarial valuation was determined using the actuarial assumptions on the following page:

	Miscellaneous	Safety
Valuation Date	June 30, 2019	June 30, 2019
Measurement Date	June 30, 2020	June 30, 2020
Actuarial Cost Method	Entry-Age Normal Cost Method	Entry-Age Normal Cost Method
Actuarial Assumptions:		
Discount Rate	7.15%	7.15%
Inflation	2.50%	2.50%
Payroll Growth	3.00%	3.00%
Projected Salary Increase	Varies by Entry Age and Service	Varies by Entry Age and Service
Investment Rate of Return	7.00%	7.00%
Mortality	Derived using CalPERS' Membership Data for all Funds (1)	Derived using CalPERS' Membership Data for all Funds (1)

- (1) The mortality table used was developed based on CalPERS' specific data. The table includes 15 years of mortality improvements using Society of Actuaries Scale 90% of Scale-MP 2016. For more details on this table please refer to the December 2017 experience study report.

*Discount Rate*

The discount rate used to measure the total pension liability was 7.15 percent. To determine whether the municipal bond rate should be used in the calculation of a discount rate for public agency plans (including PERF C), CalPERS stress tested plans that would be most likely to result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing of the plans, the tests revealed the assets would not run out. Therefore, the current 7.15 percent discount rate is appropriate and the use of the municipal bond rate calculation is not deemed necessary. The long-term expected discount rate of 7.15 percent is applied to all plans in the Public Employees Retirement Fund, including PERF C. The stress test results are presented in a detailed report called "GASB Crossover Testing Report" that can be obtained at CalPERS' website under the GASB 68 section.

CalPERS is scheduled to review all actuarial assumptions as part of its regular Asset Liability Management (ALM) review cycle that is scheduled to be completed in February 2022. Any changes to the discount rate will require Board action and proper stakeholder outreach. For these reasons, CalPERS expects to continue using a discount rate net of administrative expenses for GASB No. 67 and No. 68 calculations through at least the 2021-22 fiscal year. CalPERS will continue to check the materiality of the difference in calculation until such time as they have changed their methodology.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits were calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

**CITY OF GREENFIELD**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

**NOTE 11 – PENSION PLAN (Continued)**

B. Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)

The table on the following page reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These geometric rates of return are net of administrative expenses.

<u>Asset Class</u>	<u>New Strategic Allocation</u>	<u>Real Return Years 1-10(a)</u>	<u>Real Return Years 11+(b)</u>
Global Equity	50.0%	4.80%	5.98%
Global Fixed Income	28.0%	1.00%	2.62%
Inflation Sensitive	0.0%	0.77%	1.81%
Private Equity	8.0%	6.30%	7.23%
Real Estate	13.0%	3.75%	4.93%
Liquidity	1.0%	0.00%	-0.92%
Total	<u>100.0%</u>		

(a) An expected inflation of 2.00% was used for this period.

(b) An expected inflation of 2.92% was used for this period.

*Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in Discount Rate*

The following represents the City’s proportionate share of the net pension liability calculated using the discount rate of 7.15 percent, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.15 percent) or one percentage point higher (8.15 percent) than the current rate:

	<u>Miscellaneous</u>	<u>Safety</u>
1% Decrease	6.15%	6.15%
Net Pension Liability	\$ 4,054,106	\$ 4,745,233
Current Discount Rate	7.15%	7.15%
Net Pension Liability	\$ 2,594,761	\$ 3,032,839
1% Increase	8.15%	8.15%
Net Pension Liability	\$ 1,388,950	\$ 1,627,657

*Pension Plan Fiduciary Net Position*

Detailed information about the pension plan’s fiduciary net position is available in the separately issued CalPERS’ financial reports.

C. Payable to the Pension Plan

At June 30, 2021, the City had no amount outstanding for contributions to the pension plan required for the fiscal year ended June 30, 2021.

## CITY OF GREENFIELD

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

#### NOTE 12 – LIABILITY, WORKERS’ COMPENSATION, AND PURCHASED INSURANCE

A. Description of Self-Insurance Pool Pursuant to Joint Powers Agreement

The City of Greenfield is a member of the Monterey Bay Area Self Insurance Authority (Authority). The Authority is composed of 10 California public entities and is organized under a joint powers agreement pursuant to California Government Code §6500 et. seq. The purpose of the Authority is to coordinate and administer programs for the pooling of self-insured losses, to purchase excess insurance or reinsurance, and to arrange for group purchased insurance for property and other lines of coverage.

B. Self-Insurance Programs of the Authority

*General Liability* – The City is self-insured for the first \$10,000 of each liability claim. Claims above \$10,000 up to \$1 million are paid by the Authority. Claims above \$1 million are covered by California Affiliated Risk Management Authorities, purchased by the Authority.

*Workers’ Compensation* – The City does not retain a self-insured portion of workers’ compensation claims. Annual premiums for coverage up to statutory levels are paid to the Authority based on the level of claims activity. A third party administrator is contracted by the Authority to manage claims activity.

C. Purchased Insurance

*Property Insurance* – The City purchases all risk property coverage through a commercial insurance agency. The program limit is \$1,000,000,000.

D. Adequacy of Protection

During the past three fiscal (claims) years, none of the above programs of protection have had settlements or judgements that exceeded pooled or insured coverage. There have been no significant reductions in pooled or insured liability coverage from coverage in the prior fiscal year.

#### NOTE 13 – CONTINGENCIES AND COMMITMENTS

A. Legal

The City is involved in various litigations. In the opinion of management and legal counsel, the disposition of all litigation pending will not have a material effect on the City’s financial statements.

B. Grant Programs

The City has received State and Federal funds for specific purposes that are subject to review and audit by the grantor agencies. Although such audits could generate expenditure disallowances under terms of the grants, it is believed that any required reimbursements will not be material.

C. Construction and Other Significant Commitments

There were no construction contingencies as of June 30, 2021.

#### NOTE 14 – REVENUE LIMITATIONS IMPOSED BY CALIFORNIA PROPOSITION 218

Proposition 218, which was approved by the voters in November 1996, regulates the City’s ability to impose, increase, and extend taxes, assessments, and fees. Any new, increased, or extended taxes, assessments, and fees subject to the provisions of Proposition 218, require voter’s approval before they can be implemented. Additionally, Proposition 218 provides that these taxes, assessments, and fees are subject to the voter’s initiative process and may be rescinded in future years by the voters.

**CITY OF GREENFIELD**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

**NOTE 15 – SUCCESSOR AGENCY**

A. 2016 Tax Allocation Refunding Bonds

On January 27, 2016, the Successor Agency issued \$17,915,000 in Tax Allocation Refunding Bonds at interest rates ranging from 3.625 to 6.0 percent. The proceeds of the bonds were used to refund the 2002 and 2006 Tax Allocation Bonds. The refunding was completed to realize net present value savings related to the prior bonds. Principal payment will be due each February 1, commencing in February 2017. Interest will be payable semiannually on August 1 and February 1 each year. The bonds mature in 2036.

The refunding resulted in an overall debt service savings of \$5,035,708, and the net present value of the debt service savings, called an economic gain, amounted to \$3,878,147.

On January 27, 2016, the Successor Agency deposited \$1,323,209 for the 2002 Tax Allocation Bonds in an irrevocable trust with an escrow agent to provide funds for the future debt service on the refunded bonds. The 2002 Tax Allocation Bonds were then paid in full from the escrow account on August 1, 2016.

As of June 30, 2021, the principal balance outstanding was \$14,260,000.

The future minimum payment obligation for the bonds payable at June 30, 2021, are as follows:

Fiscal Year Ending June 30	Principal	Interest	Total
2022	\$ 885,000	\$ 535,581	\$ 1,420,581
2023	900,000	509,031	1,409,031
2024	860,000	473,031	1,333,031
2025	790,000	438,631	1,228,631
2026	740,000	407,031	1,147,031
2027-2031	4,150,000	1,426,805	5,576,805
2032-2036	5,935,000	520,143	6,455,143
	<u>\$ 14,260,000</u>	<u>\$ 4,310,253</u>	<u>\$ 18,570,253</u>

B. Changes in Long-Term Liabilities

Long term liability activity for the fiscal year ended June 30, 2021, was as follows:

	Balance			Balance June 30, 2021	Due Within One Year
	July 1, 2020	Additions	Deletions		
2016 Tax Allocation Bonds	\$ 15,155,000	\$ -	\$ 895,000	\$ 14,260,000	\$ 885,000
Add: Bond premium	1,058,463	-	67,922	990,541	67,923
	<u>\$ 16,213,463</u>	<u>\$ -</u>	<u>\$ 962,922</u>	<u>\$ 15,250,541</u>	<u>\$ 952,923</u>

**CITY OF GREENFIELD**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

**NOTE 16 – PRIOR-PERIOD ADJUSTMENTS**

The City made the following prior-period adjustments:

	Statement of Activities		Fund Statements	
	Governmental Activities	Business-type Activities	Governmental Funds	Proprietary Funds
<b>Governmental Activities:</b>				
Capital assets, net of activity in Internal Service Fund	\$ 1,385,914	\$ -	\$ -	\$ -
<b>Governmental Funds:</b>				
<b>General Fund</b>				
Difference between the amount recorded as accounts payable in prior fiscal year and the actual amount paid in the current fiscal year.	(33,301)	-	(33,301)	-
<b>Proprietary Funds:</b>				
<b>Water Fund</b>				
Correction to match the general ledger balance to the balances in the fixed asset module.	-	(104,835)	-	(104,835)
<b>Sewer Fund</b>				
Correction to match the general ledger balance to the balances in the fixed asset module.	-	4,851	-	4,851
<b>Internal Service Fund</b>				
To account for activity allocated to the new Internal Service Fund for the prior fiscal year that was not reported in the financial statements.	(629,490)	-	-	(629,490)
	<u>\$ 723,123</u>	<u>\$ (99,984)</u>	<u>\$ (33,301)</u>	<u>\$ (729,474)</u>

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**REQUIRED SUPPLEMENTAL INFORMATION SECTION**



**CITY OF GREENFIELD**

GENERAL FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

BUDGET AND ACTUAL

For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts		Actual Amounts	Variance with
	Original	Final		Final Budget Positive (Negative)
<b>REVENUES</b>				
Taxes and assessments	\$ 7,093,714	\$ 7,292,714	\$ 5,767,292	\$ (1,525,422)
Licenses and permits	444,723	504,723	648,925	144,202
Fines and penalties	29,070	19,070	1,911	(17,159)
Use of money and property	11,220	11,220	8,386	(2,834)
Intergovernmental revenues	92,690	492,453	495,490	3,037
Charges for services	2,839,077	3,045,577	3,258,908	213,331
Other revenues	28,020	38,020	146,347	108,327
Total revenues	<u>10,538,514</u>	<u>11,403,777</u>	<u>10,327,259</u>	<u>(1,076,518)</u>
<b>EXPENDITURES</b>				
Current:				
General government	3,847,197	3,848,618	3,634,211	214,407
Public works	269,279	269,279	61,857	207,422
Building and planning	775,452	776,901	1,661,439	(884,538)
Parks and recreation	594,506	668,785	488,343	180,442
Public safety	3,643,184	3,672,684	2,797,255	875,429
Streets and roads	465,361	466,253	366,891	99,362
Housing	-	461,996	178,470	283,526
Total expenditures	<u>9,594,979</u>	<u>10,164,516</u>	<u>9,188,466</u>	<u>976,050</u>
Excess of revenues over (under) expenditures	<u>943,535</u>	<u>1,239,261</u>	<u>1,138,793</u>	<u>(100,468)</u>
<b>OTHER FINANCING SOURCES</b>				
Transfers in	541,200	541,200	-	(541,200)
Transfers out	<u>(1,028,586)</u>	<u>(1,028,586)</u>	<u>-</u>	<u>1,028,586</u>
Total other financing sources	<u>(487,386)</u>	<u>(487,386)</u>	<u>-</u>	<u>487,386</u>
Net change in fund balance	<u>456,149</u>	<u>751,875</u>	<u>1,138,793</u>	<u>386,918</u>
Fund balance, beginning of fiscal year	5,103,186	5,103,186	5,103,186	-
Prior-period adjustment	-	-	(33,301)	(33,301)
Fund balance, beginning of fiscal year - restated	<u>5,103,186</u>	<u>5,103,186</u>	<u>5,069,885</u>	<u>(33,301)</u>
Fund balance, end of fiscal year	<u>\$ 5,559,335</u>	<u>\$ 5,855,061</u>	<u>\$ 6,208,678</u>	<u>\$ 353,617</u>

**CITY OF GREENFIELD**

## HOME GRANT SPECIAL REVENUE FUND

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

## BUDGET AND ACTUAL

For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Use of money and property	\$ -	\$ -	\$ 667	\$ 667
Charges for services	-	-	14,550	14,550
Total revenues	-	-	15,217	15,217
<b>EXPENDITURES</b>				
Current:				
Community development	-	-	-	-
Total expenditures	-	-	-	-
Net change in fund balance			15,217	15,217
Fund balance, beginning of fiscal year	148,115	148,115	148,115	-
Fund balance, end of fiscal year	\$ 148,115	\$ 148,115	\$ 163,332	\$ 15,217

**CITY OF GREENFIELD**

TRAFFIC IMPACT FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

BUDGET AND ACTUAL

For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Use of money and property	\$ -	\$ -	\$ 10,043	\$ 10,043
Charges for services	-	-	148,640	148,640
Total revenues	-	-	158,683	158,683
<b>EXPENDITURES</b>				
Current:				
Public works	-	-	-	-
Total expenditures	-	-	-	-
Net change in fund balance	-	-	158,683	158,683
Fund balance, beginning of fiscal year	3,901,370	3,901,370	3,901,370	-
Fund balance, end of fiscal year	\$ 3,901,370	\$ 3,901,370	\$ 4,060,053	\$ 158,683

**CITY OF GREENFIELD**

GENERAL FACILITIES IMPACT FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

BUDGET AND ACTUAL

For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Use of money and property	\$ -	\$ -	\$ 140	\$ 140
Charges for services	-	-	27,281	27,281
Total revenues	-	-	27,421	27,421
<b>EXPENDITURES</b>				
Capital outlay	-	-	-	-
Total expenditures	-	-	-	-
Net change in fund balance	-	-	27,421	27,421
Fund balance (deficit), beginning of fiscal year	(1,889,912)	(1,889,912)	(1,889,912)	-
Fund balance (deficit), end of fiscal year	<u>\$ (1,889,912)</u>	<u>\$ (1,889,912)</u>	<u>\$ (1,862,491)</u>	<u>\$ 27,421</u>

**CITY OF GREENFIELD**

HOUSING FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

BUDGET AND ACTUAL

For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Use of money and property	\$ 1,500	\$ 1,500	\$ 19,546	\$ 18,046
Total revenues	1,500	1,500	69,546	68,046
<b>EXPENDITURES</b>				
Current:				
Community development	-	-	-	-
Total expenditures	-	-	-	-
Net change in fund balance	1,500	1,500	69,546	68,046
Fund balance, beginning of fiscal year	995,624	995,624	995,624	-
Fund balance, end of fiscal year	\$ 997,124	\$ 997,124	\$ 1,065,170	\$ 68,046

**CITY OF GREENFIELD**

SUPPLEMENTAL TRANSACTIONS AND USE TAX FUND  
 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
 BUDGET AND ACTUAL  
 For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Taxes and assessments	\$ 2,750,000	\$ 2,750,000	\$ 2,924,760	\$ 174,760
Use of money and property	-	-	1,975	1,975
Total revenues	<u>2,750,000</u>	<u>2,750,000</u>	<u>2,926,735</u>	<u>176,735</u>
<b>EXPENDITURES</b>				
Current:				
Parks and recreation	208,349	208,349	217,529	(9,180)
Community development	271,809	272,109	71,440	200,669
Public safety	<u>3,176,112</u>	<u>3,196,112</u>	<u>2,877,986</u>	<u>318,126</u>
Total expenditures	<u>3,656,270</u>	<u>3,676,570</u>	<u>3,166,955</u>	<u>509,615</u>
Net change in fund balance	(906,270)	(926,570)	(240,220)	686,350
Fund balance, beginning of fiscal year	<u>1,819,390</u>	<u>1,819,390</u>	<u>1,819,390</u>	-
Fund balance, end of fiscal year	<u>\$ 913,120</u>	<u>\$ 892,820</u>	<u>\$ 1,579,170</u>	<u>\$ 686,350</u>

**CITY OF GREENFIELD**

FIRE FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

BUDGET AND ACTUAL

For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Taxes and assessments	\$ 913,000	\$ 913,000	\$ 1,174,772	\$ 261,772
Other revenues	-	-	11,654	11,654
Total revenues	<u>913,000</u>	<u>913,000</u>	<u>1,186,426</u>	<u>273,426</u>
<b>EXPENDITURES</b>				
Current:				
Public safety	<u>1,851,678</u>	<u>1,848,778</u>	<u>1,763,243</u>	<u>85,535</u>
Total expenditures	<u>1,851,678</u>	<u>1,848,778</u>	<u>1,763,243</u>	<u>85,535</u>
Net change in fund balance	(938,678)	(935,778)	(576,817)	358,961
Fund balance (deficit), beginning of fiscal year	<u>(910,045)</u>	<u>(910,045)</u>	<u>(910,045)</u>	<u>-</u>
Fund balance (deficit), end of fiscal year	<u>\$ (1,848,723)</u>	<u>\$ (1,845,823)</u>	<u>\$ (1,486,862)</u>	<u>\$ 358,961</u>

**CITY OF GREENFIELD**  
**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY**  
Last 10 Years\*  
As of June 30, 2021

The following table provides required supplementary information regarding the City's Pension Plan.

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Proportion of the net pension liability	0.05172%	0.04927%	0.04705%	0.04690%
Proportionate share of the net pension liability	\$ 5,627,600	\$ 5,048,823	\$ 4,533,621	\$ 4,651,302
Covered payroll	\$ 5,686,703	\$ 4,353,466	\$ 3,518,990	\$ 3,265,209
Proportionate share of the net pension liability as percentage of covered payroll	98.96%	115.97%	128.83%	142.45%
Plan's total pension liability	\$ 43,702,930,887	\$ 41,426,453,489	\$ 38,944,855,364	\$ 37,161,348,322
Plan's fiduciary net position	\$ 32,822,501,335	\$ 31,179,414,067	\$ 29,308,589,559	\$ 27,244,095,376
Plan fiduciary net position as a percentage of the total pension liability	75.10%	75.26%	75.26%	73.31%
	<u>2017</u>	<u>2016</u>	<u>2015</u>	
Proportion of the net pension liability	0.04679%	0.04668%	0.05027%	
Proportionate share of the net pension liability	\$ 4,048,963	\$ 3,204,311	\$ 3,128,406	
Covered payroll	\$ 2,635,921	\$ 2,393,628	\$ 2,584,718	
Proportionate share of the net pension liability as percentage of covered payroll	153.61%	133.87%	121.03%	
Plan's total pension liability	\$ 33,358,627,624	\$ 31,771,217,402	\$ 30,829,966,631	
Plan's fiduciary net position	\$ 24,705,532,291	\$ 24,907,305,871	\$ 24,607,502,515	
Plan fiduciary net position as a percentage of the total pension liability	74.06%	78.40%	79.82%	

**Notes to Schedule:**

In 2018, inflation was changed from 2.75 percent to 2.50 percent and individual salary increases and overall payroll growth was reduced from 3.00 percent to 2.75 percent.

In 2017, as part of the Asset Liability Management review cycle, the discount rate was changed from 7.65 percent to 7.15 percent.

In 2016, the discount rate was changed from 7.5 percent (net of administrative expense) to 7.65 percent to correct for an adjustment to exclude administrative expense.

In 2015, amounts reported as changes in assumptions resulted primarily from adjustments to expected retirement ages of general employees.

\*- Fiscal year 2015 was the 1st year of implementation, therefore only seven years are shown

**CITY OF GREENFIELD**  
**SCHEDULE OF PENSION CONTRIBUTIONS**  
Last 10 Years\*  
As of June 30, 2021

The following table provides required supplementary information regarding the City's Pension Plan.

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Contractually required contribution (actuarially determined)	\$ 1,129,272	968,743	\$ 708,616	\$ 639,408
Contribution in relation to the actuarially determined contributions	1,129,272	968,743	708,616	639,408
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 6,236,679	5,686,703	\$ 4,353,466	\$ 3,518,990
Contributions as a percentage of covered payroll	18.11%	17.04%	16.28%	18.17%
	<u>2017</u>	<u>2016</u>	<u>2015</u>	
Contractually required contribution (actuarially determined)	\$ 582,791	\$ 515,413	\$ 440,014	
Contribution in relation to the actuarially determined contributions	582,791	515,413	440,014	
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	
Covered payroll	\$ 3,265,209	\$ 2,635,921	\$ 2,393,628	
Contributions as a percentage of covered payroll	17.85%	19.55%	18.38%	

**Notes to Schedule:**

Valuation Date:	<b>6/30/2014</b>
Actuarial cost method	Entry Age Normal
Asset valuation method	5-year smoothed market
Amortization method	The unfunded actuarial accrued liability is amortized over an open 17 year period as a level percentage of payroll.
Discount rate	7.50%
Payroll growth rate	3.00%
Price inflation	2.75%
Salary increases	2.75% plus merit component based on employee classification and years of service
Mortality	Sex distinct RP-2000 Combined Mortality projected to 2010 using Scale AA with a 2 year setback for males and a 4 year setback for females.
Valuation Date:	<b>6/30/2015</b>
Discount Rate	7.65%
Valuation Date:	<b>6/30/2016</b>
Discount Rate	7.375%
Valuation Date:	<b>6/30/2017</b>
Discount Rate	7.15%
Valuation Date:	<b>6/30/2018</b>
Payroll growth rate	2.75%
Price inflation	2.50%
Discount Rate:	7.00%

\*- Fiscal year 2015 was the 1st year of implementation, therefore only seven years are shown



**SUPPLEMENTAL INFORMATION SECTION**

**CITY OF GREENFIELD**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING BALANCE SHEET**  
June 30, 2021

	Special Revenue Funds			
	Supplemental Law Enforcement Service Fund	Police-Other Grants Fund	Gas Tax Fund	Park Impact Fund
<b>ASSETS</b>				
Cash and investments	\$ 202,621	\$ 33,868	\$ 1,238,649	\$ 600,254
Accounts receivable	16,667	14,192	61,768	-
Interest receivable	113	12	499	241
Notes receivable	-	-	-	-
Due from other funds	72,701	-	101,705	-
Advances receivable	-	-	-	-
<b>Total assets</b>	<b><u>\$ 292,102</u></b>	<b><u>\$ 48,072</u></b>	<b><u>\$ 1,402,621</u></b>	<b><u>\$ 600,495</u></b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>				
<b>Liabilities</b>				
Accounts payable	\$ -	\$ 4,813	\$ 17,919	\$ -
Accrued payroll	-	-	-	-
Due to other funds	-	-	-	-
<b>Total liabilities</b>	<b><u>-</u></b>	<b><u>4,813</u></b>	<b><u>17,919</u></b>	<b><u>-</u></b>
<b>Deferred Inflows of Resources</b>				
Unavailable revenues	-	-	-	-
<b>Total deferred inflows of resources</b>	<b><u>-</u></b>	<b><u>-</u></b>	<b><u>-</u></b>	<b><u>-</u></b>
<b>Fund Balances</b>				
Restricted	292,102	43,259	1,384,702	600,495
Unassigned	-	-	-	-
<b>Total fund balances (deficits)</b>	<b><u>292,102</u></b>	<b><u>43,259</u></b>	<b><u>1,384,702</u></b>	<b><u>600,495</u></b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b><u>\$ 292,102</u></b>	<b><u>\$ 48,072</u></b>	<b><u>\$ 1,402,621</u></b>	<b><u>\$ 600,495</u></b>

Special Revenue Funds

Police Impact Fund	Sewer Impact Fund	Community Center Impact Fund	Greenfield Science Workshop Fund	Lexington Square Assessment Fund	Terra Verde Assessment Fund
\$ -	\$ 1,323,026	\$ 144,370	\$ -	\$ 354,670	\$ 928,670
-	-	-	10,600	-	-
-	517	58	5	142	370
-	-	-	-	-	-
-	-	-	-	-	-
<u>\$ -</u>	<u>\$ 1,323,543</u>	<u>\$ 144,428</u>	<u>\$ 10,605</u>	<u>\$ 354,812</u>	<u>\$ 929,040</u>
\$ -	\$ -	\$ -	\$ 3,770	\$ 2,835	\$ 9,722
-	-	-	10,071	921	926
<u>72,701</u>	<u>-</u>	<u>-</u>	<u>101,705</u>	<u>-</u>	<u>-</u>
<u>72,701</u>	<u>-</u>	<u>-</u>	<u>115,546</u>	<u>3,756</u>	<u>10,648</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
-	1,323,543	144,428	-	351,056	918,392
<u>(72,701)</u>	<u>-</u>	<u>-</u>	<u>(104,941)</u>	<u>-</u>	<u>-</u>
<u>(72,701)</u>	<u>1,323,543</u>	<u>144,428</u>	<u>(104,941)</u>	<u>351,056</u>	<u>918,392</u>
<u>\$ -</u>	<u>\$ 1,323,543</u>	<u>\$ 144,428</u>	<u>\$ 10,605</u>	<u>\$ 354,812</u>	<u>\$ 929,040</u>

Continued

**CITY OF GREENFIELD**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING BALANCE SHEET (Continued)**  
June 30, 2021

Special Revenue Funds

	<u>SMD #1 Fund</u>	<u>SMD #2 Fund</u>	<u>Measure X Fund</u>	<u>CDBG Fund</u>
<b>ASSETS</b>				
Cash and investments	\$ 420,924	\$ 519,505	\$ 869,747	\$ 862,625
Accounts receivable	-	-	160,154	-
Interest receivable	170	205	317	297
Notes receivable	-	-	-	48,600
Due from other funds	-	-	-	-
Advances receivable	-	-	-	-
<b>Total assets</b>	<u>\$ 421,094</u>	<u>\$ 519,710</u>	<u>\$ 1,030,218</u>	<u>\$ 911,522</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>				
<b>Liabilities</b>				
Accounts payable	\$ 1,931	\$ 2,842	\$ -	\$ -
Accrued payroll	921	916	-	-
Due to other funds	-	-	-	-
<b>Total liabilities</b>	<u>2,852</u>	<u>3,758</u>	<u>-</u>	<u>-</u>
<b>Deferred Inflows of Resources</b>				
Unavailable revenues	-	-	-	48,600
<b>Total deferred inflows of resources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>48,600</u>
<b>Fund Balances</b>				
Restricted	418,242	515,952	1,030,218	862,922
Unassigned	-	-	-	-
<b>Total fund balances (deficits)</b>	<u>418,242</u>	<u>515,952</u>	<u>1,030,218</u>	<u>862,922</u>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<u>\$ 421,094</u>	<u>\$ 519,710</u>	<u>\$ 1,030,218</u>	<u>\$ 911,522</u>

Special Revenue Funds				Debt Service Fund	
Asset Forfeiture/ Seizure Fund	Fire Impact Fund	CSA - 74 Fund	Water Impact Fund	Debt Service Fund	Totals
\$ 9,464	\$ 76,608	\$ 14,728	\$ 2,317,899	\$ -	\$ 9,917,628
15,130	-	-	-	-	278,511
3	31	5	1,358	-	4,343
-	-	-	-	-	48,600
-	-	-	1,082,621	-	1,257,027
-	-	-	-	1,643,272	1,643,272
<u>\$ 24,597</u>	<u>\$ 76,639</u>	<u>\$ 14,733</u>	<u>\$ 3,401,878</u>	<u>\$ 1,643,272</u>	<u>\$ 13,149,381</u>
\$ 16,104	\$ -	\$ -	\$ -	\$ -	\$ 59,936
-	-	-	-	-	13,755
-	-	-	-	1,108,186	1,282,592
<u>16,104</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,108,186</u>	<u>1,356,283</u>
-	-	-	-	-	48,600
-	-	-	-	-	48,600
8,493	76,639	14,733	3,401,878	535,086	11,922,140
-	-	-	-	-	(177,642)
<u>8,493</u>	<u>76,639</u>	<u>14,733</u>	<u>3,401,878</u>	<u>535,086</u>	<u>11,744,498</u>
<u>\$ 24,597</u>	<u>\$ 76,639</u>	<u>\$ 14,733</u>	<u>\$ 3,401,878</u>	<u>\$ 1,643,272</u>	<u>\$ 13,149,381</u>

**CITY OF GREENFIELD**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**For the Fiscal Year Ended June 30, 2021**

	Special Revenue Funds			
	Supplemental Law Enforcement Service Fund	Police-Other Grants Fund	Gas Tax Fund	Park Impact Fund
<b>REVENUES</b>				
Taxes and assessments	\$ -	\$ -	\$ -	\$ -
Use of money and property	973	114	4,405	1,562
Intergovernmental revenues	148,393	42,176	727,678	55,868
Charges for services	-	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total revenues	<u>149,366</u>	<u>42,290</u>	<u>732,083</u>	<u>57,430</u>
<b>EXPENDITURES</b>				
Current:				
Public works	-	-	-	-
Parks and recreation	-	-	-	-
Public safety	15,568	18,124	-	-
Streets and roads	-	-	159,059	-
Debt service:				
Principal	-	-	-	-
Interest	-	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total expenditures	<u>15,568</u>	<u>18,124</u>	<u>159,059</u>	<u>-</u>
Net change in fund balances	133,798	24,166	573,024	57,430
Fund balances (deficits), beginning of fiscal year	<u>158,304</u>	<u>19,093</u>	<u>811,678</u>	<u>543,065</u>
Fund balances (deficits), end of fiscal year	<u>\$ 292,102</u>	<u>\$ 43,259</u>	<u>\$ 1,384,702</u>	<u>\$ 600,495</u>

Special Revenue Funds

Police Impact Fund	Sewer Impact Fund	Community Center Impact Fund	Greenfield Science Workshop Fund	Lexington Square Assessment Fund	Terra Verde Assessment Fund
\$ -	\$ -	\$ -	\$ -	\$ 101,497	\$ 321,904
-	3,961	366	(61)	903	2,367
43,552	354,908	9,061	181,662	-	-
-	-	-	-	-	-
<u>43,552</u>	<u>358,869</u>	<u>9,427</u>	<u>181,601</u>	<u>102,400</u>	<u>324,271</u>
-	-	-	-	76,198	260,035
-	-	-	412,070	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	412,070	76,198	260,035
43,552	358,869	9,427	(230,469)	26,202	64,236
(116,253)	964,674	135,001	125,528	324,854	854,156
<u>\$ (72,701)</u>	<u>\$ 1,323,543</u>	<u>\$ 144,428</u>	<u>\$ (104,941)</u>	<u>\$ 351,056</u>	<u>\$ 918,392</u>

Continued

**CITY OF GREENFIELD**

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (Continued)

For the Fiscal Year Ended June 30, 2021

	Special Revenue Funds			
	SMD #1 Fund	SMD #2 Fund	Measure X Fund	CDBG Fund
<b>REVENUES</b>				
Taxes and assessments	\$ 37,474	\$ 91,838	\$ -	\$ -
Use of money and property	1,030	1,389	3,153	9,885
Intergovernmental revenues	-	-	550,328	518,475
Charges for services	-	-	-	46,000
<b>Total revenues</b>	<b>38,504</b>	<b>93,227</b>	<b>553,481</b>	<b>574,360</b>
<b>EXPENDITURES</b>				
Current:				
Public works	28,043	28,416	-	-
Parks and recreation	-	-	-	-
Public safety	-	-	-	-
Streets and roads	-	-	19,831	-
Debt service:				
Principal	-	-	-	-
Interest	-	-	-	-
<b>Total expenditures</b>	<b>28,043</b>	<b>28,416</b>	<b>19,831</b>	<b>-</b>
<b>Net change in fund balances</b>	<b>10,461</b>	<b>64,811</b>	<b>533,650</b>	<b>574,360</b>
Fund balances (deficits), beginning of fiscal year	407,781	451,141	496,568	288,562
Fund balances (deficits), end of fiscal year	<u>\$ 418,242</u>	<u>\$ 515,952</u>	<u>\$ 1,030,218</u>	<u>\$ 862,922</u>

Special Revenue Funds				Debt Service Fund	
Asset Forfeiture/ Seizure Fund	Fire Impact Fund	CSA - 74 Fund	Water Impact Fund	Debt Service Fund	Totals
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 552,713
23	183	64	8,822	-	39,139
-	-	12,872	-	-	2,644,973
-	-	-	305,773	-	351,773
<u>23</u>	<u>183</u>	<u>12,936</u>	<u>314,595</u>	<u>-</u>	<u>3,588,598</u>
-	-	-	-	-	392,692
-	-	-	-	-	412,070
-	-	-	-	-	33,692
-	-	-	-	-	178,890
-	-	-	-	673,436	673,436
-	-	-	-	81,327	81,327
-	-	-	-	754,763	1,772,107
23	183	12,936	314,595	(754,763)	1,816,491
8,470	76,456	1,797	3,087,283	1,289,849	9,928,007
<u>\$ 8,493</u>	<u>\$ 76,639</u>	<u>\$ 14,733</u>	<u>\$ 3,401,878</u>	<u>\$ 535,086</u>	<u>\$ 11,744,498</u>

**CITY OF GREENFIELD**  
**COMBINING STATEMENT OF FIDUCIARY NET POSITION**  
**PRIVATE PURPOSE TRUST FUNDS**  
June 30, 2021

	RDA Successor Agency Admin Fund	RDA Successor Agency Debt Service Fund	Total
<b>Assets</b>			
Cash and investments	\$ 708,439	\$ 7	\$ 708,446
Interest receivable	1,362	-	1,362
Due from Other Fund	2,937,090	-	2,937,090
Prepaid insurance	-	127,024	127,024
	<u>3,646,891</u>	<u>127,031</u>	<u>3,773,922</u>
<b>Liabilities</b>			
Accrued interest payable	-	223,159	223,159
Unearned revenue	735,491	-	735,491
Due to Other Fund	-	2,937,090	2,937,090
Noncurrent liabilities:			
Due within one year	-	952,923	952,923
Due in more than one year	-	14,297,618	14,297,618
	<u>735,491</u>	<u>18,410,790</u>	<u>19,146,281</u>
<b>Deferred Inflow of Resources</b>			
Deferred gain on debt refunding	-	150,419	150,419
	<u>-</u>	<u>150,419</u>	<u>150,419</u>
<b>Net Position</b>			
Held in trust	<u>\$ 2,911,400</u>	<u>\$ (18,434,178)</u>	<u>\$ (15,522,778)</u>

**CITY OF GREENFIELD**

COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

PRIVATE PURPOSE TRUST FUNDS

For the Fiscal Year Ended June 30, 2021

	RDA Successor Agency Admin Fund	RDA Successor Agency Debt Service Fund	Total
<b>Additions:</b>			
Taxes	\$ 1,708,662	\$ -	\$ 1,708,662
Investment earnings	14,211	200	14,411
<b>Total additions</b>	<u>1,722,873</u>	<u>200</u>	<u>1,723,073</u>
<b>Deductions:</b>			
Community development	4,906	-	4,906
Interest expense	-	498,263	498,263
<b>Total deductions</b>	<u>4,906</u>	<u>498,263</u>	<u>503,169</u>
Change in net position	1,717,967	(498,063)	1,219,904
Total net position-beginning	<u>1,193,433</u>	<u>(17,936,115)</u>	<u>(16,742,682)</u>
Total net position-ending	<u>\$ 2,911,400</u>	<u>\$ (18,434,178)</u>	<u>\$ (15,522,778)</u>